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The 3D Elevation Program—Summary for Florida

Introduction

Elevation data are essential to a broad range of applications, including forest resources management, wildlife and habitat management, national security, recreation, and many others. For the State of Florida, elevation data are critical for natural resources conservation; flood risk management; infrastructure and construction management; coastal zone management; sea level rise and subsidence; wildfire management, planning, and response; and other business uses. Today, high-density light detection and ranging (lidar) data are the primary sources for deriving elevation models and other datasets. Federal, State, and local agencies work in partnership to (1) replace data that are older and of lower quality and (2) provide coverage where publicly accessible data do not exist. A joint goal of State and Federal partners is to acquire consistent, statewide coverage to support existing and emerging applications enabled by lidar data.

The National Enhanced Elevation Assessment (NEEA; Dewberry, 2011) evaluated multiple elevation data acquisition options to determine the optimal data quality and data replacement cycle relative to cost to meet the identified requirements of the user community. The evaluation demonstrated that lidar acquisition at quality level 2 (table 1) for the conterminous United States and quality level 5 ifsar data (table 1) for Alaska with a 6- to 10-year acquisition cycle provided the highest benefit/cost ratios. The new 3D Elevation Program (3DEP) initiative (Snyder, 2012a,b) selected an 8-year acquisition cycle for the respective quality levels. 3DEP, managed by the U.S. Geological Survey (USGS), the OMB Circular A–16 lead agency for terrestrial elevation data, responds to the growing need for high-quality topographic data and a wide range of other 3D representations of the Nation's natural and constructed features.

3DEP in Florida by the Numbers

Expected annual benefits	$10.88 million
Estimated total cost	$18.96 million
Payback	1.7 years
Quality level 1 buy-up estimate	$12.07 million

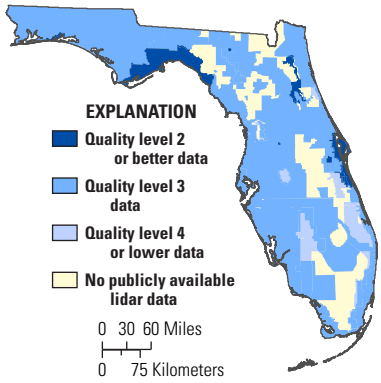

Figure 1. Map of Florida showing the areal extent and quality levels of planned and existing publicly available light detection and ranging (lidar) data in August 2013. Quality level 2 or better lidar data meet 3DEP requirements. See table 1 for quality level information.

3D Elevation Program Benefits for Florida

The top 10 Florida business uses for 3D elevation data, which are based on the estimated annual conservative benefits of the 3DEP initiative, are shown in table 2. The NEEA survey respondents in the State of Florida estimated that the national 3DEP initiative would result in at least $10.8 million in new benefits annually to the State. The cost for such a program in Florida is approximately $19 million, resulting in a payback period of 1.7 years and a benefit/cost ratio of 4.6 to 1 over an 8-year period. Because monetary estimates were not provided for all reported benefits, the total benefits of the 3DEP to Florida are likely much higher. On the basis of the NEEA survey results, all levels of government and many organizations in Florida could benefit from access to statewide high-resolution elevation data.

For Florida, approximately 48 percent of the identified business use requirements will be met primarily in natural resources conservation and flood risk management uses alone, as shown in table 2. The status of publicly available lidar data in Florida is shown in figure 1. By enhancing coordination between the 3DEP and various government and private organizations in Florida, it may be possible to realize more than the cited conservative benefits and attain the higher potential benefits for many business uses.

3D Elevation Program

3DEP is a national program managed by the USGS to acquire high-resolution elevation data. The initiative is backed by a comprehensive assessment of requirements (Dewberry, 2011) and is in the early stages of implementation. 3DEP will improve data accuracy and provide more current data than is available in the National Elevation Dataset (NED). The goal of this high-priority cooperative program is to be operational by January 2015 and to have complete coverage of the United States by the end of 2022, depending on funding and partnerships. 3DEP can conservatively provide new benefits of $1.2 billion/year and has the potential to generate $13 billion/year in new benefits through improved government services, reductions in crop and homeowner losses resulting from floods, more efficient routing of vehicles, and a host of other government, corporate, and citizen activities (Dewberry, 2011). A shared, common elevation dataset would foster cooperation and improve decision-making among all levels of government and other stakeholders.

Benefits of a Funded National Program

- Economy of scale—Acquisition of data covering larger areas reduces costs by 25 percent.
- A systematic plan—Acquisition of data at a higher quality level reduces the cost of "buying up" to the highest levels needed by State and local governments.
- Higher quality data and national coverage—Ensure consistency for applications that span State and watershed boundaries and meet more needs, which results in increased benefits to citizens.
- Increase in Federal agency contributions—Reduces State and local partner contributions.
- Acquisition assistance—Provided through readily available contracts and published acquisition specifications.

The following are examples of how 3DEP data can support business uses in Florida: (1) The availability of current, high-accuracy elevation data would directly support the conservation and sustainability of Florida's natural resources. With a population nearing 19 million, Florida's five water management districts and the Florida Department of Environmental Protection collaborate with other agencies and organizations to manage the State's freshwater quality and quantity programs. Enhanced elevation datasets provide these and other agencies with a fundamental data layer that is used in the development of improved hydrologic models designed to accurately simulate surface-water movement over the landscape. Natural resources conservation programs, such as the Comprehensive Everglades Restoration Plan (CERP), serve to restore the State's unique and fragile ecosystems through improved water flow and wildlife habitat modeling capabilities. Available lidar coverage over the Everglades would directly support CERP goals while significantly reducing project costs associated with onsite fieldwork. (2) As a low-lying coastal State with a population that ranks fourth in the Nation, Florida has a critical ongoing requirement for current, accurate, high-resolution elevation data to support flood risk management programs designed to protect the property and lives of the public (fig. 2). Reliable flood models require elevation data that lidar collection systems are engineered to provide. With an enhanced ability to predict storm surge surface-water movement along high-risk coastal areas, agencies can design evacuation routes that will better protect the public.

References Cited

Dewberry, 2011, Final report of the National Enhanced Elevation Assessment (revised 2012): Fairfax, Va., Dewberry, 84 p. plus appendixes, http://www.dewberry.com/Consultants/GeospatialMapping/FinalReport-NationalEnhancedElevationAssessment.

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Figure 2. Natural resources conservation and flood risk management activities benefit from current, high-accuracy elevation data. A sand fence is nearly buried as it aids in the effort to restore and stabilize coastal sand dunes. Photograph courtesy of U.S. Department of Agriculture—Natural Resources Conservation Service.

Table 2. Conservative benefits for the top 10 business uses of the proposed 3DEP data identified in the National Enhanced Elevation Assessment for Florida (Dewberry, 2011).

Rank	Business use	Annual benefits (millions)
1	Natural resources conservation	$2.98
2	Flood risk management	2.20
3	Infrastructure and construction management	2.04
4	Coastal zone management	0.69
5	Sea level rise and subsidence	0.68
6	Wildfire management, planning, and response	0.65
7	Water supply and quality	0.60
8	Agriculture and precision farming	0.47
9	Forest resources management	0.27
10	Aviation navigation and safety	0.13
	Other	0.17
	Total	10.88

3D Elevation Program—Continued

The USGS and its partners will acquire quality level 2 or better (table 1) 3D lidar data over the conterminous United States, Hawaii, and the U.S. territories. Interferometric synthetic aperture radar (ifsar) data are being collected at quality level 5 (table 1) in Alaska. The data will be acquired over an 8-year period and will be made available to the public. By using this acquisition scenario, a number of high-quality elevation-data products can be created to serve a wide range of business uses in government and the private sector.

Table 1. Data quality levels used in the National Enhanced Elevation Assessment (Dewberry, 2011).

[≤, less than or equal to]

Quality level	Nominal pulse spacing (meters)	Vertical accuracy (centimeters)
1	0.35	9.25
2	0.7	9.25
3	1–2	≤18.5
4	5	46–139
5	5	93–185

Next Steps for Implementing 3DEP

Accomplishing the 3DEP initiative's goal of national coverage in 8 years depends on the following factors:

- Increased partnerships among Federal, State, tribal, and local governments.
- Partnerships that acquire elevation data to the program's specifications across larger project areas.
- Increased communication about and awareness of the program's benefits and goals.
- Support for the program from government and other stakeholders.

For Further Information

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