

Water-Level Changes in the High Plains Aquifer— Predevelopment to 1993

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CONVERSION FACTORS AND VERTICAL DATUM

Multiply	By	To obtain
acre	0.4047	hectare
acre-foot	1,233	cubic meter
acre-foot per acre	0.3048	cubic meter per square meter
foot	0.3048	meter
gallon per minute	0.06309	liter per second
inch	25.4	millimeter
mile	1.609	kilometer
million gallons per day	0.003785	million cubic meters per day
square mile	2.590	square kilometer

Temperature can be converted to degrees Celsius (°C) or degrees Fahrenheit (°F) by the equations:

$$^{\circ}\text{C} = 5/9 (^{\circ}\text{F} - 32)$$

$$^{\circ}\text{F} = 9/5 (^{\circ}\text{C}) + 32.$$

Sea level: In this report, “sea level” refers to the National Geodetic Vertical Datum of 1929—a geodetic datum derived from a general adjustment of the first-order level nets of the United States and Canada, formerly called Sea Level Datum of 1929.

Water-Level Changes in the High Plains Aquifer— Predevelopment to 1993

By Jack T. Dugan *and* Dale A. Cox

Abstract

Regional variability in water-level changes in the High Plains aquifer underlying parts of Colorado, Kansas, Nebraska, New Mexico, Oklahoma, South Dakota, Texas, and Wyoming results from large regional differences in climate, soils, land use, and ground-water withdrawals for irrigation. From the beginning of significant development of the High Plains aquifer for irrigation (1940) to 1980, substantial water-level declines have occurred in several areas. The estimated average area-weighted water-level decline from predevelopment to 1980 for the High Plains was 9.9 feet, which is an average decline of about 0.25 foot per year. Declines exceeded 100 feet in some parts of the Central and Southern High Plains. Declines were much smaller and less extensive in the Northern High Plains, largely as a result of later irrigation development.

Since 1980, water levels in those areas of large declines in the Central and Southern High Plains have continued to decline, but at a slower annual rate. The estimated average area-weighted water-level decline from 1980 to 1993 for the entire High Plains was 2.09 feet, which is an average annual decline of about 0.16 foot. The slower rate of decline since 1980, in relation to the rates prior to 1980, is associated partly with above-normal precipitation and a decrease in the average ground-water application rates for irrigated agriculture. Water-conserving practices and technology, in addition to reductions in irrigated acreages in areas of large consumptive irrigation requirements, contributed to the decrease in ground-water withdrawals for irrigation. Water-level declines exceeding

20 feet since 1980, however, were widespread in parts of southeastern Colorado, southwestern Kansas, east-central New Mexico, and the Oklahoma and Texas Panhandles. Widespread declines of 10 to 20 feet and exceeding 20 feet in smaller areas occurred in northeastern Colorado, northwestern Kansas, southwestern Nebraska, and the Nebraska Panhandle from 1980 to 1993. Water-level rises exceeding 20 feet occurred in the extreme Southern High Plains in Texas where precipitation was much greater than normal during 1981–92. Widespread water-level rises of 10 to 20 feet occurred in southeastern and south-central Nebraska during the same period in association with above-normal precipitation.

The average area-weighted water level in the High Plains rose 0.21 foot from 1992 to 1993 in apparent association with average area-weighted precipitation that was 2.80 inches above normal in 1992. Water-level rises of 3 or more feet from 1992 to 1993 were widespread in eastern and southern Nebraska, northwestern and south-central Kansas, and the southern two-thirds of the Southern High Plains of Texas. All of these areas of rise coincide with areas of well-above normal precipitation in 1992. The large rises in some of these areas, particularly in the Southern High Plains of Texas, may be partly the result of delayed recharge from above-normal precipitation in 1991 in association with the well-above normal precipitation in 1992.

Water levels continued to decline from 1992 to 1993 in northeastern Colorado, southwestern Nebraska, southwestern Kansas, the central Panhandle of Oklahoma, the northern Panhandle of Texas, and the northern part of the Southern High Plains. The size of the area and magnitude of these declines, however,

appear to be considerably smaller than in previous years.

INTRODUCTION

The Omnibus Water Resources Development Act of 1986 (Public Law 99–662) amended the Water Resources Research Act of 1984 (Public Law 98–242). The amendment added a Title III to the legislation, which states in Section 306 that the U.S. Geological Survey (USGS) in cooperation “. . . with the States of the High Plains region is authorized and directed to monitor the water levels of the Ogallala [High Plains] aquifer, and report annually to Congress.” Congress recognized that accurate information on the conditions and changes in the High Plains aquifer is necessary to make sound management decisions concerning the use of water, to project future economic conditions, and to conduct hydrologic research pertaining to the High Plains.

The High Plains aquifer (formerly called the Ogallala aquifer) underlies one of the major agricultural areas in the United States (fig. 1). About 20 percent of the irrigated land in the United States is in the High Plains, and about 30 percent of the ground water used for irrigation in the United States is pumped from the High Plains aquifer (Weeks and others, 1988).

Many studies of parts of the aquifer have been completed by irrigation districts, local agencies, State agencies, the USGS, and other Federal agencies. A major study that examined the physical features of the entire aquifer was completed by the USGS. The High Plains Regional Aquifer-System Analysis (High Plains RASA) described the geology and hydrology of the aquifer in detail (Gutentag and others, 1984; Weeks and others, 1988). Computer models for each of three regional subdivisions of the High Plains (fig. 1) were developed during that study to simulate the effects on the aquifer of several proposed water-management practices. The analyses made as part of the High Plains RASA were based on data collected before 1981. Beginning in 1988, water-level data again were systematically collected and compiled in an aquifer-wide data base (Kastner and others, 1989). The USGS and State and local

agencies have compiled water-level data collected since 1980 at more than 12,000 locations.

This report, the sixth in a series, was prepared to fulfill requirements of Section 306, Title III of Public Law 98–242 as amended. It describes the High Plains aquifer, the factors that affect water levels in the aquifer, the history of aquifer development, water-level changes from predevelopment through the nonirrigation season (generally October through March) of 1979–80 (herein referred to as predevelopment to 1980), water-level changes between the nonirrigation season of 1979–80 and the nonirrigation season of 1992–93 (herein referred to as 1980 to 1993), precipitation patterns from 1981 through 1992 (herein referred to as 1981–92), water-level changes between the non-irrigation seasons of 1991–92 and 1992–93 (herein referred to as 1992 to 1993), and precipitation patterns for 1992. The changes are shown on maps and are identified in long-term hydrographs of water levels in selected observation wells.

The preparation of this report was made possible through the efforts of many individuals from local, State, and Federal agencies who have inventoried the well sites, measured the water levels, and processed the data for more than 12,000 locations on an ongoing basis. In addition, the ground-water-data personnel of the USGS in each of the High Plains States have collected and computerized these data from the numerous, diverse sources and analyzed the results for their States. The following USGS personnel serve as the High Plains ground-water data base administrators for their respective States: Colorado, E.R. Banta; Kansas, C.V. Hansen and B.J. Dague; Nebraska, G.V. Steele; New Mexico, R.R. Cruz; Oklahoma, J.E. May; South Dakota, K.M. Neitzert; Texas, S.C. Gandara and Janie Hopkins (Texas Water Development Board); and Wyoming, K.A. Miller. High Plains aquifer water-use data were supplied by the following USGS personnel: R.G. Dash, Colorado; L.A. Garrabrant, New Mexico; Z.D. Hill, Nebraska; and H.A. Perlman, Georgia.

EXTENT AND DESCRIPTION OF THE HIGH PLAINS AQUIFER

The High Plains aquifer is an extensive volume of saturated, generally unconsolidated, deposits

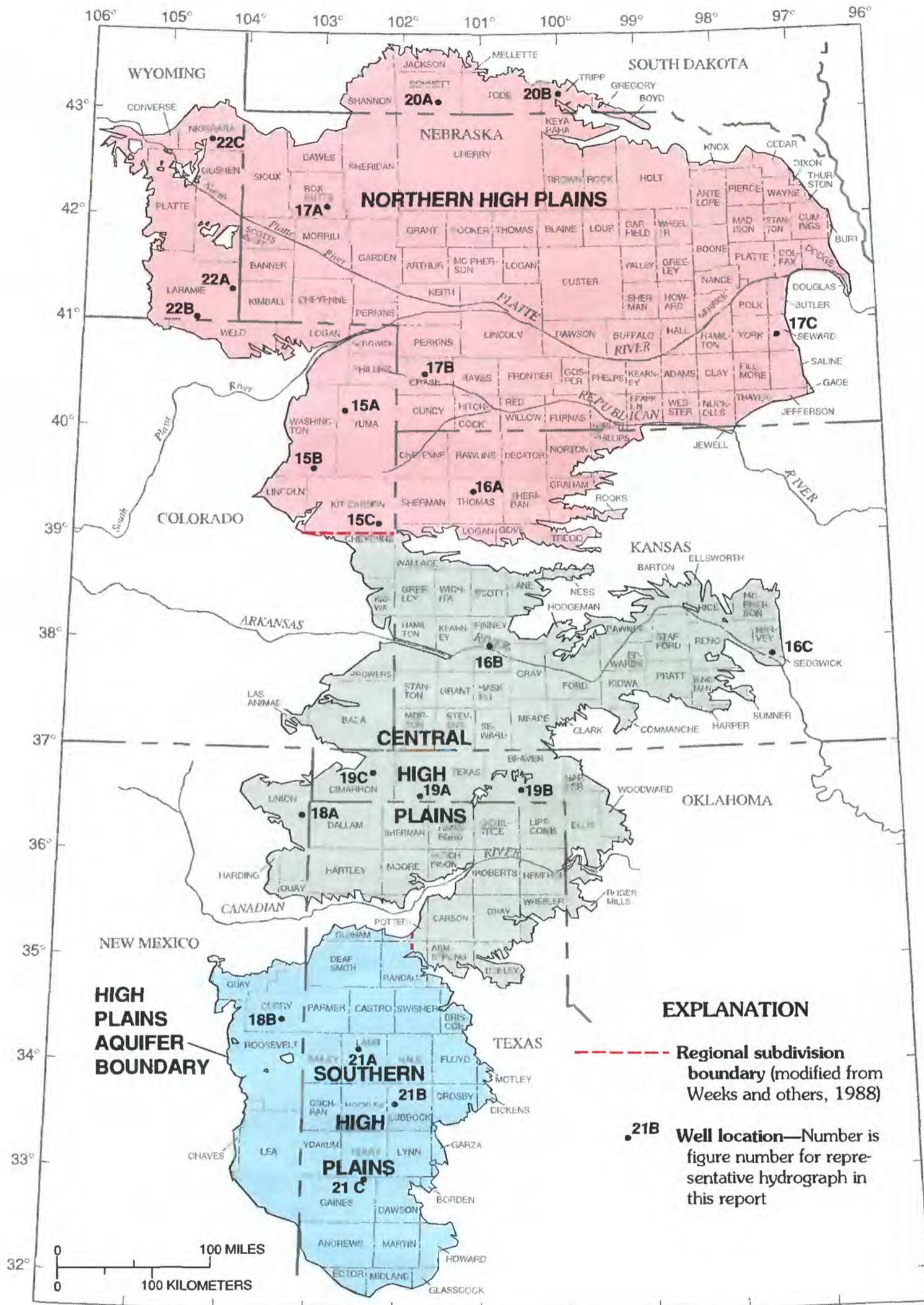


Figure 1. Regional subdivisions of the High Plains aquifer and location of selected observation wells (modified from Dugan and Schild, 1992).

underlying about 174,050 square miles in the High Plains region of Colorado, Kansas, Nebraska, New Mexico, Oklahoma, South Dakota, Texas, and Wyoming (table 1). This aquifer formerly was known as the Ogallala aquifer, but the different geologic units and ages of the deposits constituting the aquifer necessitated a more inclusive designation. The High Plains aquifer consists mainly of one or more hydraulically connected geologic units of late Tertiary or Quaternary age; the Ogallala Formation is generally the principal unit (Gutentag and others, 1984, p. 8).

The High Plains is a remnant of an alluvial plain that once extended eastward from the ancestral Rocky Mountains. The formation of the plain was followed by periods of uplift, when streams eroded the deposits near the mountain front. This erosion isolated the plain from the mountains in all areas except in the area known as the Gangplank in southeastern Wyoming (Thornbury, 1956, p. 288). In some places the original plain was dissected by eroding streams, but in other areas, Quaternary sediment was deposited on the plain. In much of the Northern High Plains, Quaternary sediment consists of eolian or wind-deposited silt, known as loess, and dune sands.

The two oldest geologic units included in the High Plains aquifer are the Brule Formation and Arikaree Group of Tertiary age (table 2). The Brule Formation consists mainly of massive well-cemented siltstone. In most areas, the permeability of the Brule is too slight to transmit water in sufficient quantities to provide an economic supply of water to wells and is not considered part of the High Plains aquifer. In parts of Colorado, Wyoming, and western Nebraska, however, the Brule Formation is fractured and yields water in large enough quantities to wells to be considered a part of the High Plains aquifer (Gutentag and others, 1984). The Arikaree Group was deposited after the Brule Formation and consists of massive fine-grained sandstone that generally does not yield large quantities of water. The Arikaree, however, is an important local source of water in parts of the northwestern High Plains in Nebraska, South Dakota, and Wyoming.

The Ogallala Formation was deposited after the Arikaree Group by streams flowing from the ancestral Rocky Mountains. The Ogallala is the

principal water-yielding unit of the High Plains aquifer throughout most of the High Plains and is composed of a variety of materials, including clay, silt, sand, and gravel. The Ogallala generally yields large quantities of water to wells.

Sand dunes were formed on the older High Plains deposits in several areas. The most extensive of these areas is the Sand Hills of north-central Nebraska, where the sand deposits in places exceed 300 feet in thickness, and in Kansas south of the Arkansas River. The dunes subsequently were stabilized by vegetation, but major dune formation continued until about 1,500 years before the present (Swinehart, 1989). Where the dune sand is saturated and hydraulically connected to the other units of the High Plains aquifer, it is considered part of the aquifer and generally yields large quantities of water to wells.

During Quaternary time, streams eroded older formations and re-deposited the resulting sediment as valley fill and alluvial material. Present-day streams continue to erode and deposit sediment. Where the stream deposits are saturated and hydraulically connected to the other units of the High Plains aquifer, they are considered to be part of the High Plains aquifer.

The deposits of Quaternary age are widespread and are locally important sources of water. However, only in Kansas, Nebraska, and New Mexico are the Quaternary deposits an areally substantial part of the High Plains aquifer. The intensive irrigation in the Platte River Valley of central Nebraska is based largely on ground water exclusively from Quaternary deposits (Peckenpaugh and Dugan, 1983; Peckenpaugh and others, 1987).

FACTORS AFFECTING WATER-LEVEL CHANGE

If the High Plains aquifer were unaffected by human activities, it would be in a state of equilibrium in which natural discharge from the aquifer would be approximately equal to natural recharge to the aquifer. Water levels would be generally stable under these conditions. However, activities such as pumpage from wells, surface-water diversions for irrigation and hydroelectric-power generation, and cultivation and grazing practices

Table 1. Characteristics of the High Plains aquifer

[modified from Gutentag and others, 1984]

Characteristic	Unit of measurement	State								
		Total	Colorado	Kansas	Nebraska	New Mexico	Oklahoma	South Dakota	Texas	Wyoming
Area underlain by aquifer	Square miles	174,050	14,900	30,500	63,650	9,450	7,350	4,750	35,450	8,000
Percentage of total aquifer area	Percent	100	8.6	17.5	36.6	5.4	4.2	2.7	20.4	4.6
Percentage of each State underlain by aquifer	Percent	--	14	38	83	8	11	7	13	8
Average area-weighted saturated thickness in 1980	Feet	190	79	101	342	51	130	207	110	182
Volume of drainable water in storage in 1980	Million acre-feet	3,250	120	320	2,130	50	110	60	390	70

Table 2. Geologic units of the High Plains aquifer

[sources: Gutentag and others, 1984; Emry and others, 1987; Tedford and others, 1987; Swinehart, 1989]

		Location where geologic unit is a substantial part of the High Plains aquifer										
Geologic unit comprising the aquifer	System (series) and time of deposition, in millions of years before present	Composition	New							Texas	Wyoming	
			Colorado	Kansas	Nebraska	Mexico	Oklahoma	South Dakota				
Valley-fill and alluvial deposits	Quaternary (Holocene and Pleistocene), 1.8 to present	Clay, silt, sand, and gravel, unconsolidated.	X		X		X					
Dune sand	Quaternary (Holocene), 0.008 to 0.0015	Sand, very fine to medium-grained, windblown.	X		X							
Ogallala Formation	Tertiary (Miocene), 19 to 5	Clay, silt, sand, and gravel, generally unconsolidated; where cemented by calcium carbonate, mortar beds formed.	X	X	X	X	X	X	X	X		X
Arikaree Group	Tertiary (Miocene and Oligocene), 29 to 19	Sandstone, very fine to fine-grained, with beds of volcanic ash, silty sand, and sandy clay.			X					X		X
Brule Formation	Tertiary (Oligocene), 31 to 29	Siltstone, massive, with beds of sandstone, volcanic ash, and clay.	X		X							X

result in nonequilibrium in the aquifer; discharge does not equal recharge in many areas. This nonequilibrium results in substantial changes in ground-water levels.

Recharge

Precipitation is the principal source of natural ground-water recharge in the High Plains. In a few areas, however, natural recharge can result from seepage losses from streams and lakes. This recharge is particularly important along parts of the Platte River system in Colorado, Nebraska, and Wyoming, where substantial seepage losses of streamflow originating outside the High Plains result in recharge to the High Plains aquifer. This recharge process has contributed to a degree of stability of water levels in parts of central Nebraska. Recharge from infiltration of water lost by seepage from surface-water diversions for irrigation and hydroelectric-power generation has caused water levels to rise in a few areas of the High Plains, particularly in south-central Nebraska.

Recharge from precipitation is quite variable in the High Plains, both in time and in space. Factors that affect this variability include the precipitation regime, evapotranspiration, soils, vegetation, land-use practices, and the characteristics of the unsaturated zone between the soil zone and water table. These factors determine the proportion of the precipitation reaching the aquifer. The relation among these factors also makes the process of recharge from precipitation complex and dynamic. The basic concept of ground-water recharge from precipitation is expressed by an equation (Dugan and Peckenpaugh, 1985) describing the soil-water balance:

$$R = P + S - O - E - C, \quad (1)$$

where R = recharge, in inches;
 P = precipitation, in inches;
 S = antecedent soil water (stored), in inches;
 O = surface runoff, in inches;
 E = actual evapotranspiration, in inches;
 and
 C = water-storage capacity of the soil zone, in inches.

The nonuniform distribution of precipitation, both in time and space, probably causes most of the variability in recharge to the High Plains aquifer. Average annual precipitation ranges from about 14 inches in the extreme western High Plains to about 30 inches in parts of eastern Nebraska and central Kansas (fig. 2). About 75 percent of the annual precipitation normally occurs during the warm season, April through September. Much of the precipitation during the warm season comes from local thunderstorms, which can cause variable patterns of precipitation, irrigation requirements, and recharge in a small area during a given time period. Recharge, however, is dependent mostly on cool-season precipitation (October through March) when evapotranspiration is less. Although areal variability in precipitation generally is less localized in the cool season than in the warm season, cool-season precipitation amounts can vary substantially from year to year.

The amount of water in the soil that becomes available for recharge is dependent largely on evapotranspiration. Potential evapotranspiration (fig. 2) is the maximum water loss that would occur by evaporation and transpiration from an area with complete vegetative cover, provided that an adequate supply of soil water is available at all times to meet vegetation demands. Potential evapotranspiration is determined by the amount of atmospheric energy available for the removal of water from the soil either directly as evaporation or as transpiration from vegetation. Potential evapotranspiration is dependent on various climatic and atmospheric elements that include solar radiation, temperature, humidity, and wind velocity. The increase in potential evapotranspiration from northeast to southwest across the High Plains is a consequence of (1) an increase in solar radiation, (2) an increase in temperature, (3) a decrease in humidity, and (4) an increase in wind velocity. Actual evapotranspiration is further dependent on the type of vegetation, length of the growing season, and the availability of soil water.

The seasonal relation of precipitation to evapotranspiration strongly affects the recharge process. In the High Plains, recharge occurs mostly during the nongrowing season, when evapotranspiration is minimal and soil water can accumulate in the root zone and percolate downward. This accumulative process may extend

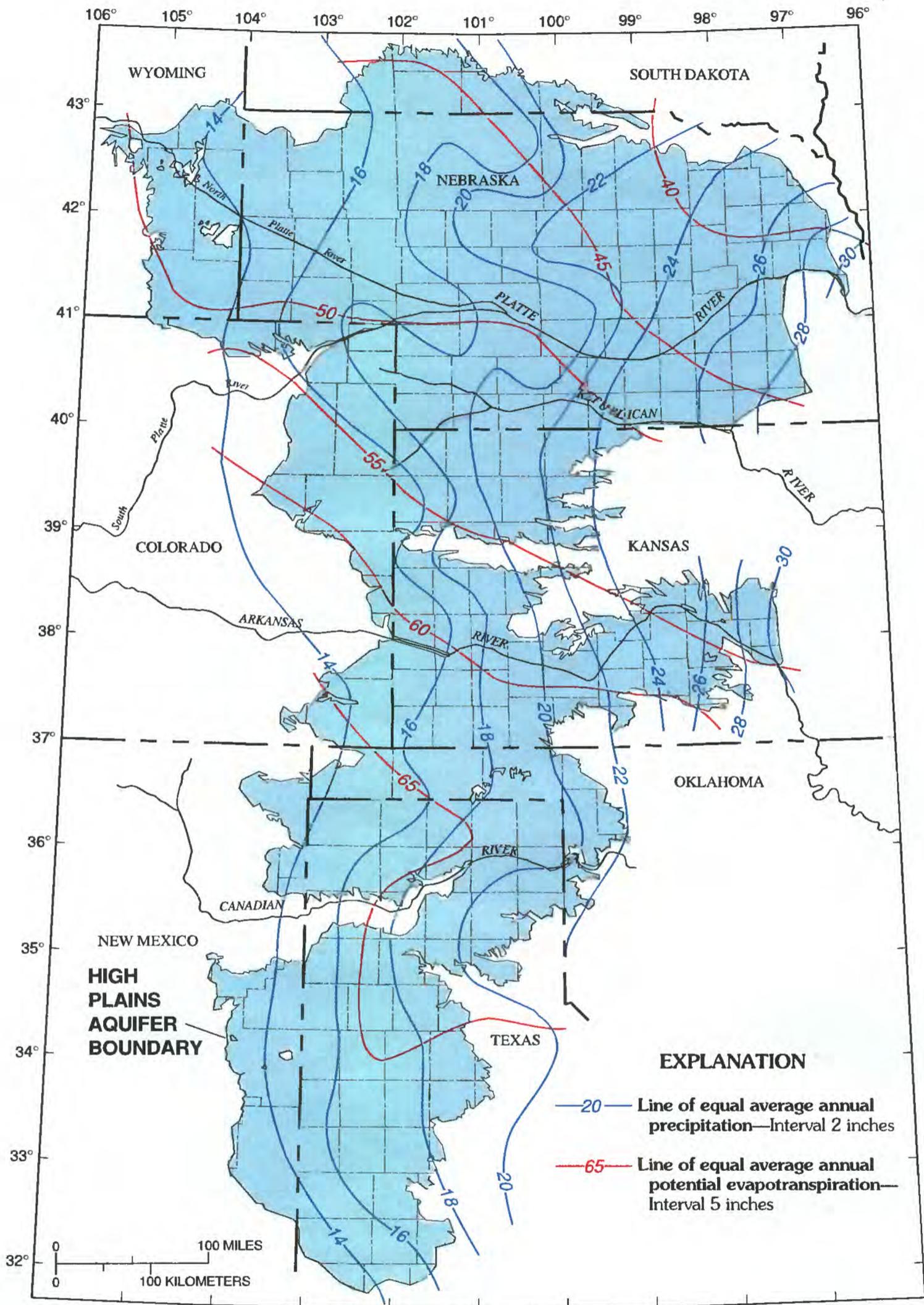


Figure 2. Average annual precipitation and potential evapotranspiration, 1951–80 (modified from Dugan and Zelt, in press).

throughout the nongrowing season, with late-autumn precipitation remaining in the soil column through the winter and percolating downward out of the root zone only after spring precipitation and winter snowmelt cause the soil's available water capacity to be exceeded. Thus, antecedent soil-water conditions, winter snow, early-spring precipitation prior to the onset of the growing season, and evapotranspiration are critical to recharge during the nongrowing season.

The hydrologic characteristics of the soils can have a substantial effect on recharge and resultant water-level change. Sandy soils permit greater recharge than finer textured soils. Under equivalent vegetative and climatic conditions, recharge can be several times larger for sandy soils than for silty clay-loam soils as a result of the sandy soil's smaller available water capacity and greater permeability (Dugan and Zelt, in press). Slope also affects the rate at which precipitation infiltrates the soil and becomes soil water. Steeply sloping soils with silty-clay loam texture, common in parts of the High Plains, are characterized by large overland runoff and small infiltration during moderate-to high-intensity rainfall. A more complete discussion and generalized map of the hydrologic characteristics of soils and their effects on recharge in the High Plains are found in Dugan and others (1990).

Recharge also is affected by vegetation type. Each vegetation type has a characteristic consumptive water requirement (the amount of soil water that vegetation would use, if available), which ultimately affects the soil water available for recharge and irrigation needs. Therefore, variability of vegetation types across the High Plains affects patterns of water-level change.

Various government programs to remove cropland from production, including the U.S. Department of Agriculture's Conservation Reserve Program, which was implemented in 1986 as part of the Food Security Act, have resulted in changes in vegetation patterns in the High Plains. Under the Conservation Reserve Program, cropland is returned to grassland or forest land for a minimum of 10 years. Although the conversion of cropland to grassland in the High Plains could result in a decrease in recharge because of the larger consumptive water requirement for grasses than for most cultivated crops (Dugan and Zelt, in press), the

resulting effects on water levels likely will be more than offset by the opposing effects of decreases in ground-water withdrawals for irrigation as a result of these conversions from irrigated agriculture to nonirrigated uses.

Intensity of cultivation, cropping practices, and methods of tillage and land management can have a substantial effect on recharge. Because consumptive water requirements of most cultivated crops are less than that of native grasses, recharge in those areas of intensive cultivation is enhanced considerably. These areas include eastern and central Nebraska, central and southwestern Kansas, and parts of the Texas Panhandle. In parts of the western High Plains where winter wheat-fallow rotation is practiced, more than 25 percent of the land may be fallow in any given year. Fallow conditions increase recharge by decreasing transpiration of soil water from cropland. Certain methods of tillage and land management can increase recharge by limiting water losses from runoff and evaporation. Infiltration of soil water is increased by minimum tillage, land leveling for gravity and flood irrigation, and terracing (Dugan and Zelt, in press).

Estimated potential recharge to the High Plains aquifer during 1951–80 (fig. 3) is calculated by the soil water balance method expressed in equation 1 and described more fully in Dugan and Zelt (in press). The values shown in figure 3 are not the observed amounts of water entering the aquifer, but are values for the surplus soil water available as recharge as determined by the climatic, soil, and vegetation characteristics discussed previously. Furthermore, potential recharge does not consider the process of soil water moving beyond the soil zone through the unsaturated zone to the aquifer. This latter process may occur within a few hours or through many months, depending on the depth to the water table and the characteristics of the geologic materials in the unsaturated zone between the soil zone and the water table.

The relation between precipitation (fig. 2) and estimated potential recharge (fig. 3) is apparent. Estimated average annual potential recharge amounts range from about 25 percent of the average annual precipitation in eastern Nebraska to less than 0.5 percent in the western parts of the High Plains. Generally, where average annual precipitation exceeds 24 inches in the High Plains,

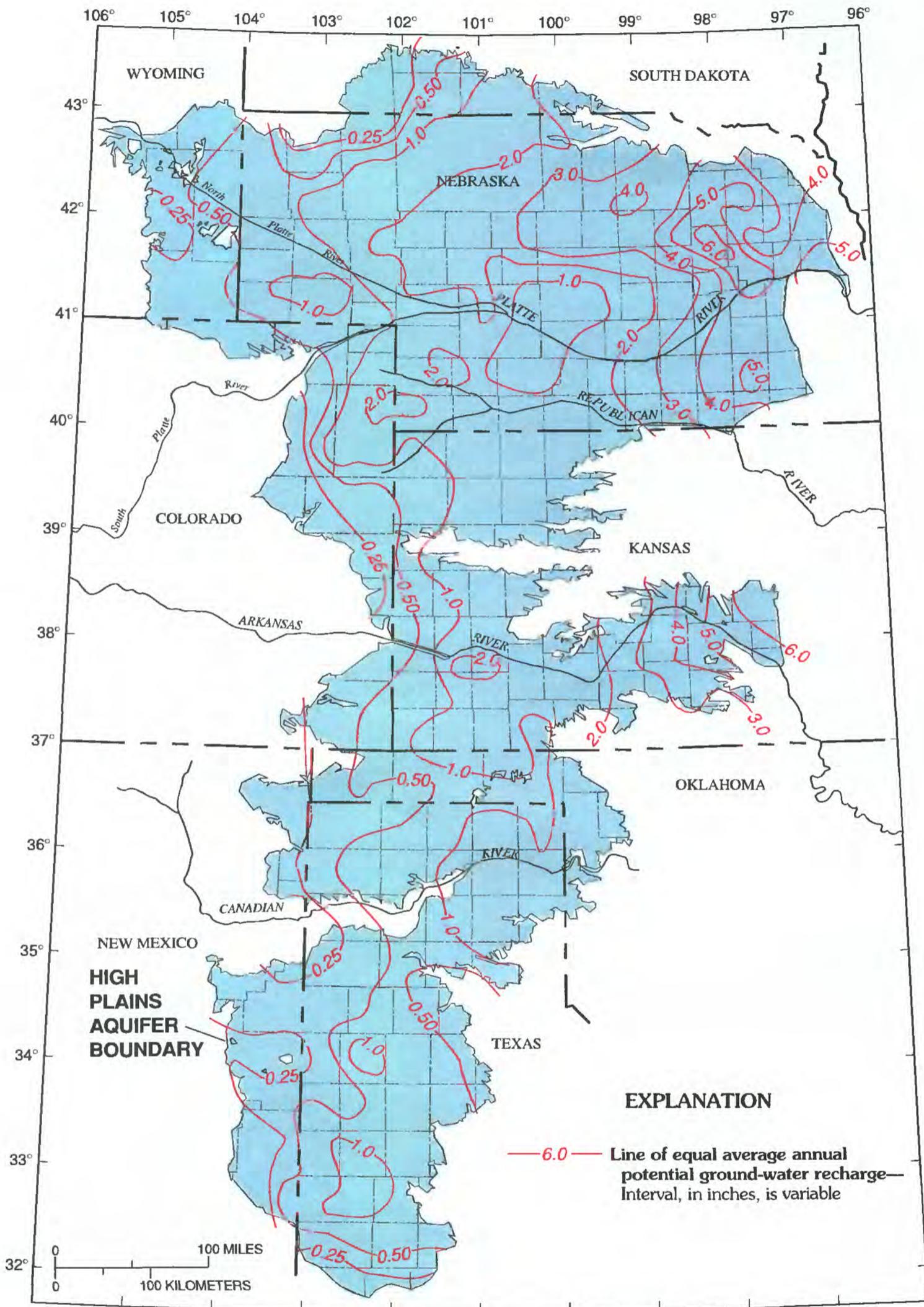


Figure 3. Estimated average annual potential ground-water recharge, 1951–80 (Dugan and Zelt, in press).

the estimated average annual potential recharge exceeds 4 inches. Potential recharge exceeds 6 inches in parts of eastern Nebraska and central Kansas, where the soils are sandy and precipitation exceeds 24 inches. In parts of the far western High Plains, however, where precipitation is less than 16 inches, evapotranspiration generally exceeds 60 inches, and soils are fine textured, estimated average annual potential recharge is less than 0.25 inch (Dugan and Zelt, in press). Estimates of annual recharge of 6 inches and 0.25 inch in these areas, respectively, by Weeks and others (1988) compare well with those of Dugan and Zelt (in press).

Although the effect of precipitation on estimated potential recharge is evident, other factors also are important in defining local recharge patterns. Estimated recharge that is large for the existing climatic conditions in parts of north-central and southwestern Nebraska, northeastern Colorado, south-central Kansas, and western Texas is largely attributable to sandy soils (Dugan and others, 1990; Dugan and Zelt, in press).

Agricultural practices also affect local patterns of potential recharge in the High Plains. Rates of potential recharge are increased in the southern Nebraska Panhandle, most of the Kansas High Plains, northeastern Colorado, and parts of the Oklahoma and Texas Panhandles as a result of large areas of fallow land associated with winter wheat. Potential recharge also is increased substantially in eastern and central Nebraska, central and southwestern Kansas, and parts of the Texas Panhandle where other crops largely have replaced native grasslands (Dugan and Zelt, in press).

Average annual potential recharge shown in figure 3 does not indicate the large variability in recharge through time. Recharge throughout the High Plains may vary considerably from year to year, principally because of variations in precipitation. In many years recharge may not occur in areas where annual precipitation generally is small. Most of the long-term average recharge can result from a few short, wet periods. The recharge process commonly is cyclical in the High Plains—two or more consecutive years in which conditions are favorable for recharge, followed by several years when these conditions are not present and recharge is negligible.

Discharge

Water is discharged from the High Plains aquifer by both natural and artificial processes. Natural discharge from the aquifer occurs as evapotranspiration from plants and soil where the water table is near the land surface and as seepage from the aquifer through springs and to streams where the water table intersects the land surface. Long-term natural discharge would tend to balance long-term natural recharge. Water is discharged artificially from the aquifer predominantly by pumping of wells. Artificial discharge can cause an imbalance in the recharge-discharge relation in the aquifer; when discharge exceeds recharge, some water is removed from storage. Part of the imbalance can be offset by a decrease in natural discharge or an increase in induced recharge from streams caused by the lowering of the water table.

Comprehensive data on the withdrawal and use of water from the High Plains aquifer are collected and published at 5-year intervals by the USGS in cooperation with State and local agencies (Solley and others, 1993). Some of these data are derived from records of metered wells; however, most water withdrawn from the High Plains aquifer is from wells that are not metered, particularly those used for withdrawal of water for irrigation, rural domestic consumption, and livestock. Estimated irrigation pumpage is extrapolated from (1) available metered pumpage and (2) computations of pumpage based on consumptive irrigation requirements, acreages of irrigated crops, and irrigation efficiency data. Rural domestic water use and livestock consumption are extrapolated from average consumption per capita and per head of livestock for a known population and number of livestock, respectively.

Withdrawals from the High Plains aquifer declined between both 1980 and 1985 and 1985 and 1990. The estimated total volume of water withdrawn from the High Plains aquifer was 20,519,000 acre-feet in 1980 (Wayne Solley, U.S. Geological Survey, oral commun., 1988), 17,071,500 acre-feet in 1985, and 16,534,800 acre-feet in 1990 (table 3). Thus, withdrawals decreased about 17 percent between 1980 and 1985 and about 3 percent between 1985 and 1990. The 3-percent decrease in total withdrawals between 1985 and 1990 was due largely to a nearly

Table 3. Ground-water withdrawals from the High Plains aquifer in 1990 and 1985 by type of use

[Data from Carr and others (1990) and Solley and others (1993). Withdrawals in thousands of acre-feet]

State	Year	Nonagricultural use		Agricultural use		Total
		Domestic (public and private water supplies)	Mining, industrial, commercial, and thermo- electric- power generation	Livestock	Irrigation	
Colorado	1990	11.6	5.5	8.6	989.5	1,015.2
	1985	-----6.2-----		-----877.1-----		883.3
Kansas	1990	54.4	19.4	51.6	3,936.6	4,062.0
	1985	-----92.7-----		-----4,324.0-----		4,416.7
Nebraska	1990	167.7	19.7	101.4	4,736.4	5,025.2
	1985	-----197.1-----		-----5,598.5-----		5,795.6
New Mexico	1990	29.0	22.5	4.2	738.4	794.1
	1985	-----50.0-----		-----603.0-----		653.0
Oklahoma	1990	17.3	0.9	13.0	375.3	406.5
	1985	-----8.0-----		-----270.0-----		278.0
South Dakota	1990	2.9	0	1.2	18.3	22.4
	1985	-----3.0-----		-----21.7-----		24.7
Texas	1990	106.5	194.0	47.9	4,702.4	5,050.8
	1985	-----188.8-----		-----4,531.7-----		4,720.5
Wyoming	1990	11.8	0.5	1.3	145.0	158.6
	1985	-----33.0-----		-----266.7-----		299.7
Total	1990	401.2	262.5	229.2	15,641.9	16,534.8
	1985	-----578.8-----		-----16,492.7-----		17,071.5

4-percent decrease in water withdrawals for irrigation and livestock use during that period. Although comparable livestock water-use data are not available for 1985, available data indicate that livestock water use probably increased slightly from 1985 to 1990 (Carr and others, 1990; Solley and others, 1993). Thus, the decrease in total agricultural water use was attributable almost entirely to decreases in irrigation water use. Nonagricultural water uses increased about 15 percent between 1985 and 1990 (table 3). Further comparison of changes in nonagricultural water uses between 1985 and 1990 is not possible because of differences in water-use classification.

The ground-water withdrawal statistics in table 3 apply only to individual years, which are not necessarily representative of long-term water use. Withdrawals, particularly for irrigation, are affected by climatic conditions, particularly precipitation, which can cause large fluctuations in water requirements. None of the water-use reporting years—1980, 1985, and 1990—appear to represent extraordinary precipitation conditions in the High Plains. Some of the decreases in withdrawals between 1980 and 1985, however, are attributable to precipitation increases and, consequently, smaller irrigation requirements in parts of the High Plains in 1985, particularly in Nebraska (Steele, 1988). The apparent 10-year decline in total ground-water withdrawals from the High Plains aquifer largely is a result of reduction in withdrawals for irrigation. This reduction is the result of several factors to be discussed in greater detail in subsequent sections of this report:

(1) Climatic conditions since 1980 have been conducive to decreased water demands. Prolonged droughts generally were absent from 1980 to 1993 in most of the major irrigated areas of the High Plains. Precipitation was above normal in nearly all parts of the High Plains in 1981–92, averaging 1.81 inches above normal (National Climatic Data Center, 1981–92).

(2) There has been a long-term decrease in the amount of irrigated cropland in parts of the Central and Southern High Plains as a result of the changing economics of irrigation.

(3) Advances in irrigation technology and management practices have reduced the volume of water needed to meet the consumptive irrigation requirements of crops.

Kansas, Nebraska, and Texas, which have nearly 75 percent of the land area overlying the High Plains aquifer (table 1), accounted for about 85 percent of both the total withdrawals and withdrawals for irrigation from the High Plains aquifer in 1990 (table 3). Three major areas of large withdrawal rates occur in the High Plains: (1) eastern and south-central Nebraska; (2) southwestern and south-central Kansas; and (3) the northern part of the Southern High Plains in Texas and New Mexico (fig. 4). Areas with slightly smaller withdrawal rates include an area encompassing northeastern Colorado, southwestern Nebraska, west-central Kansas, and the northwestern Panhandle of Texas. In all of these areas, the saturated thickness of the aquifer, well yields, soils, and topography are conducive to irrigated agriculture.

The ground-water withdrawals rates by county shown in figure 4 principally represent irrigation development because ground-water irrigation accounted for about 95 percent of all ground-water withdrawals in the High Plains in 1990 (table 3). Thus the withdrawal rates (fig. 4) are largely a function of both irrigated acreages in the county and withdrawal rates per irrigated acre. The large withdrawal rates per county in parts of southwestern Kansas and the Texas Panhandle reflect, in part, the large withdrawal rates per irrigated acre in these areas. Some counties in south-central Nebraska have among the largest percentage of area irrigated in the High Plains, but withdrawal rates per irrigated acre are relatively small in this area (Dugan and Zelt, in press). Ground-water withdrawals from the High Plains aquifer in 1990 ranged from less than 0.02 acre-foot per acre (0.24 inch) in areas of minimal ground-water development to more than 1.0 acre-foot per acre (12 inches) in Haskell County in southwestern Kansas (fig. 4) (see figure 1 for county names).

Ground-water withdrawals for irrigated crops do not represent the actual consumption or water permanently removed from the aquifer. Only that water consumed by evapotranspiration or that which runs off into drainage ways actually is lost. Because runoff generally is minimal for most irrigation systems currently in use and because the volume of water applied to crops often exceeds evapotranspiration, a substantial volume of the applied water may infiltrate through the soil and

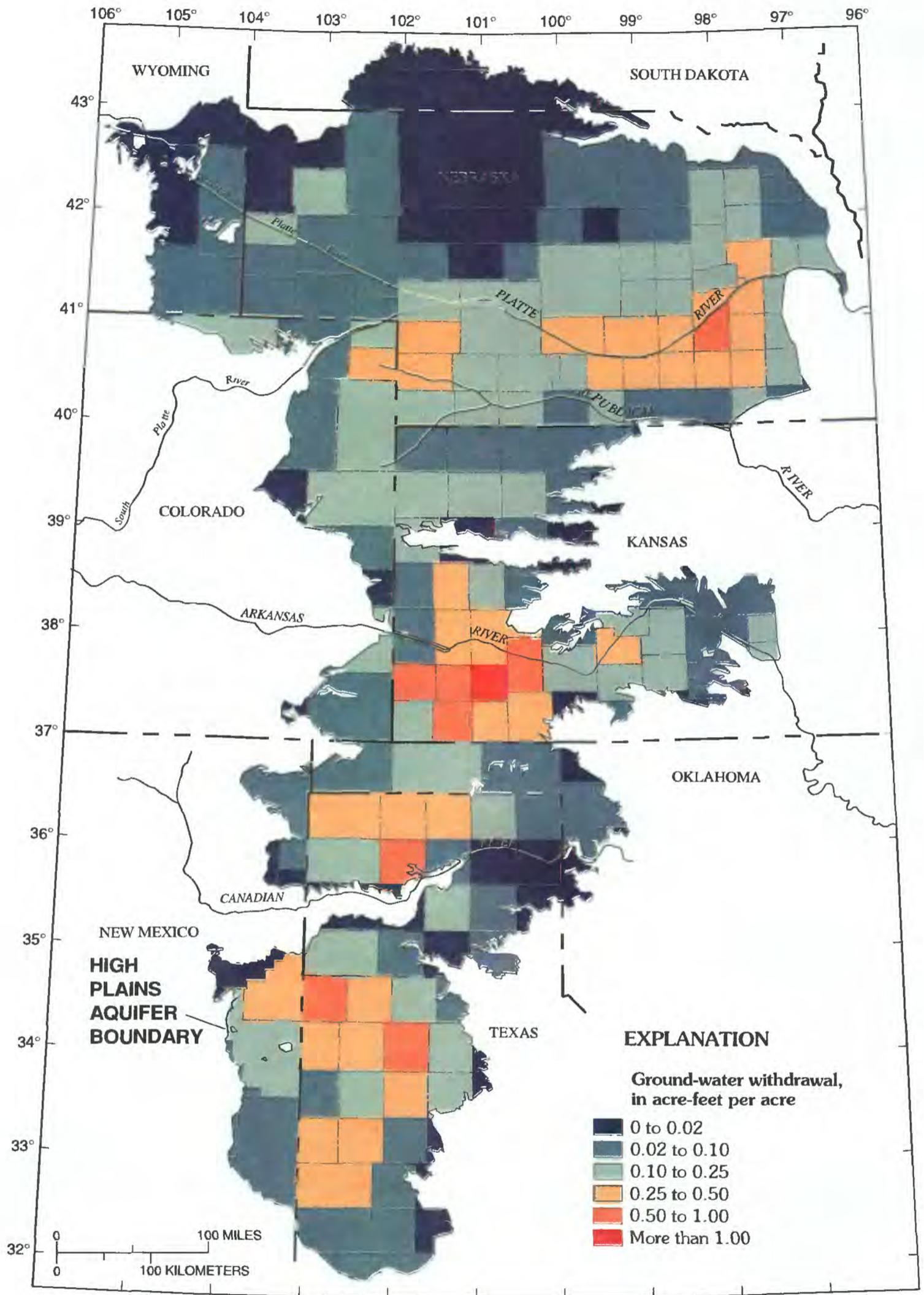


Figure 4. Ground-water withdrawal rates by county during 1990 (data from U.S. Geological Survey National Water-Data Storage and Retrieval System).

unsaturated zones and return to the aquifer as recharge. Thus, ground-water withdrawals alone do not fully explain water-level changes.

Consumptive Irrigation Requirements in the High Plains

The consumptive irrigation requirement provides an estimate of the volume of water consumed by irrigated crops through evapotranspiration and, therefore, actually lost from the aquifer. It is an estimate of the minimum irrigation water required to maintain adequate soil water for optimal plant growth. This requirement, which is unique for each crop, is dependent largely on (1) potential evapotranspiration, (2) the growth characteristics of the crop, (3) soil water available at the beginning of the irrigation season, and (4) irrigation-season precipitation. The hydrologic characteristics of the soil have only a limited effect on the consumptive water requirement of a specific crop (Dugan and Zelt, in press).

The consumptive irrigation requirement does not represent a minimum pumpage requirement, which assumes some inefficiencies in irrigation-distribution systems. The consumptive irrigation requirement as an estimate of water lost from the aquifer is based on the assumption that irrigation efficiency is 100 percent and that any excess water applied either becomes runoff (usually negligible) or infiltrates back to the aquifer.

Average annual consumptive water requirements during 1951–80 for corn, the principal irrigated crop in the High Plains, ranged from about 8 inches in northeastern Nebraska to about 22 inches in northeastern New Mexico (fig. 5). The combination of larger average annual potential evapotranspiration and smaller average annual precipitation caused the largest consumptive water requirements to occur in the southwestern part of the Central High Plains. Average annual (1951–80) consumptive irrigation requirements in areas of substantial irrigation ranged from 8 to 16 inches in Nebraska, 15 to 20 inches in southwestern Kansas, and 15 to 21 inches in the Texas Panhandle.

Net Water Withdrawals from the High Plains Aquifer

Water-level declines in areas of the High Plains irrigated with ground water should largely reflect the net withdrawals of water (for irrigation) from the aquifer because irrigation accounts for 95 percent of the total ground-water withdrawals. Actual net withdrawals can be expressed by the following equation:

$$W_n = I_p - (S_i + R), \quad (2)$$

where

W_n = net ground-water withdrawals for irrigation, in inches;

I_p = irrigation pumpage, in inches;

S_i = seepage of excess irrigation water back to aquifer, in inches; and

R = recharge from precipitation, in inches.

Observed data for irrigation pumpage (I_p), seepage (S_i), and recharge (R), however, are not available. An alternative method of estimating net withdrawals is expressed by the following equation:

$$W_n = C_i - R, \quad (3)$$

where

C_i = consumptive irrigation requirement.

Consumptive irrigation requirement (C_i) is an approximation of $I_p - S_i$ because the consumptive irrigation requirement is the minimum irrigation required to maintain adequate soil water for optimum plant growth and because excess irrigation pumpage would return to the aquifer as seepage (S_i), assuming runoff is negligible.

Net withdrawal rates in figure 6 are based on equation 3 and represent the combining of recharge in figure 3 and the consumptive irrigation requirement (corn) in figure 5. Although only the consumptive irrigation requirement for corn was available for these calculations, it does provide a uniform comparison of regional differences in net demand on available ground-water resources.

Estimated average annual net withdrawal rates during 1951–80 ranged from about 2 inches (acre inches per acre) in parts of northeastern Nebraska

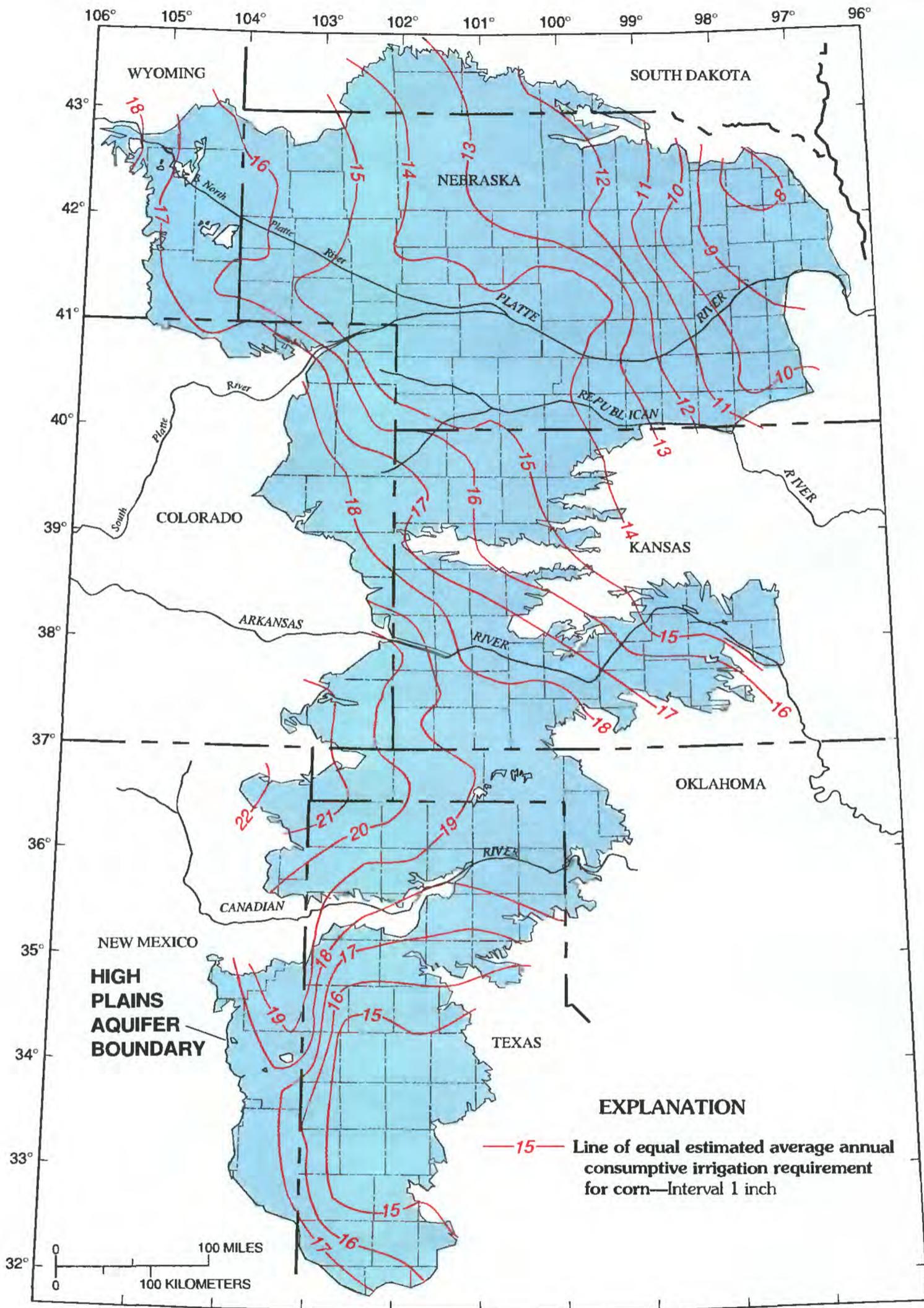


Figure 5. Estimated average annual consumptive irrigation requirement for corn, 1951–80 (modified from Dugan and Zelt, in press).

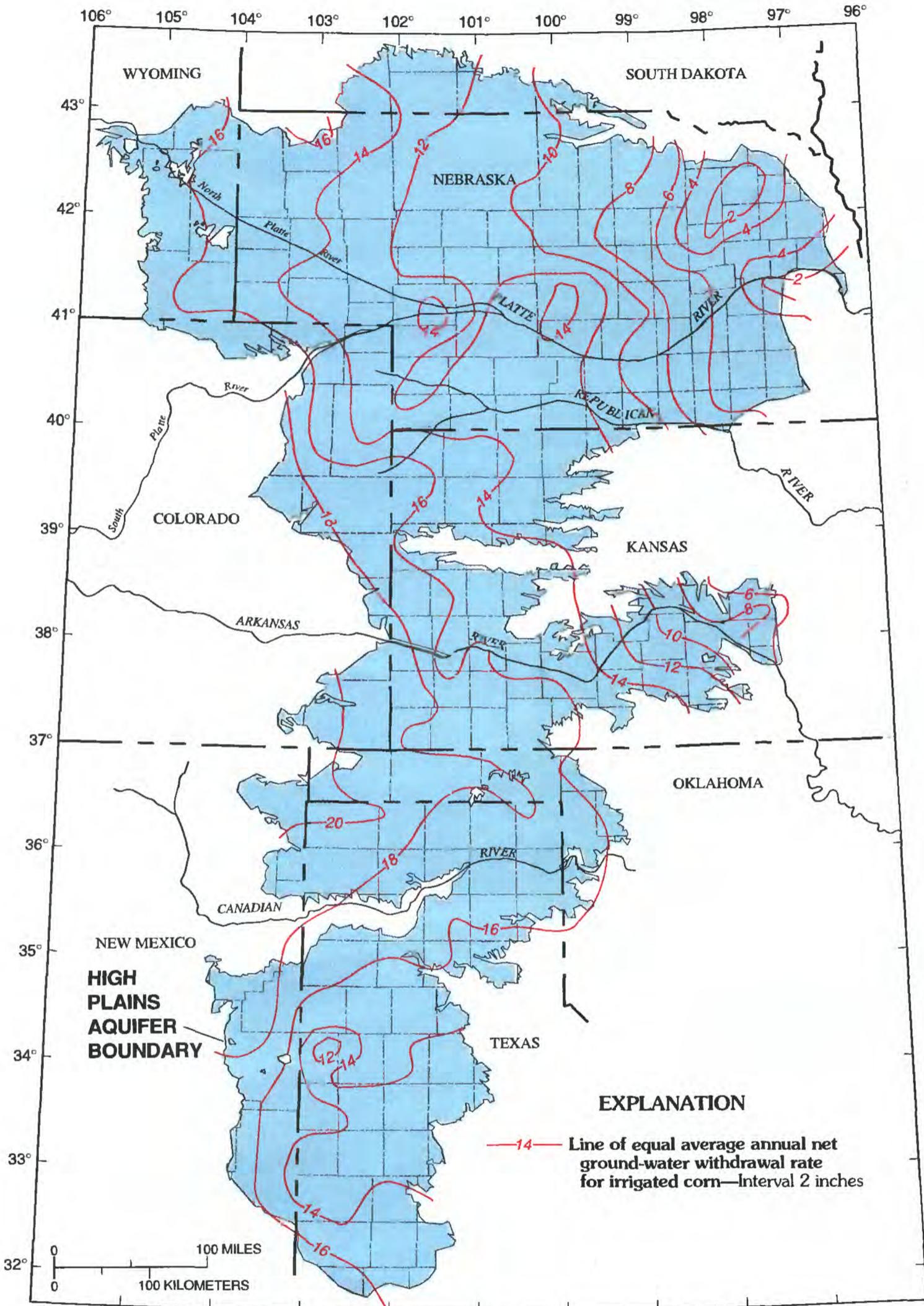


Figure 6. Estimated average annual net ground-water withdrawal rate for irrigated corn, 1951–80 (modified from Dugan and Zelt, in press).

to 20 inches in parts of the Oklahoma and Texas Panhandles, southeastern Colorado, and northeastern New Mexico. In the areas of substantial ground-water withdrawals (fig. 4), net withdrawals for corn ranged from 4 to 14 inches in central Nebraska, 16 to 18 inches in southwestern Kansas, and from 12 to 20 inches in the intensively irrigated parts of the Texas High Plains.

GROUND-WATER DEVELOPMENT AND WATER-LEVEL CHANGES, PREDEVELOPMENT TO 1980

The availability and development of water resources have major roles in the development of the High Plains as an agricultural region. The perceived limitations of the natural environment of the High Plains, particularly the climate, made the availability of water even more important. Water, however, was not the only limiting factor in the development of the High Plains.

Permanent settlement of the High Plains did not begin until late in the 19th century. Most early assessments considered the region unsuited for permanent agriculture and only marginally suited for a grazing economy. Journals from a U.S. Army expedition led by Major Stephen Long that crossed the High Plains in 1819–20 described the region as an “...extensive section of the country...almost wholly unfit for cultivation, and of course uninhabitable by a people depending upon agriculture for their subsistence...” (Dick, 1975, p. 2). These and other negative perceptions of the plains lingered until after the Civil War (1861–65) and inhibited widespread interest in settling the region.

Many of the long-standing perceptions of the High Plains were based on substantiated observations. Frequent drought, insect infestations, prairie fires, sparsity of surface water, and scarcity of wood for building and fuel certainly were apparent in the High Plains. In addition, the large farming operations required for the given climatic limitations of the region had to await certain technological innovations in the middle of the 19th century, which included the steel plow to break the tough grassland sod and the mechanical reaper to harvest large acreages. Perhaps even more significant for commercial agriculture to succeed in the High Plains was a transportation system permitting

access to markets, which had to await the coming of the railroad following the Civil War.

The settlement process in the High Plains proceeded rapidly as the various obstacles to development were overcome. Settlement was encouraged through such incentives as the various government land programs, including the Homestead Act of 1862 and the Railroad Land Grants following the Civil War. Also, the railroads used extensive advertising that extolled the virtues and attempted to dispel the negative perceptions of the High Plains to recruit a large number of immigrants from Europe in order to dispose of the railroads' vast land holdings and create a market for their rail services.

Inadequate precipitation for many crops and frequent droughts soon made it apparent that nonirrigated agriculture would be difficult in the High Plains. Soon after the initial settlement phase, irrigation development began along some streams, such as the Platte and Arkansas Rivers, which permitted more intensive forms of agriculture and reliable crop production. However, surface-water irrigation was limited largely to major stream valleys. Widespread irrigation of the High Plains awaited the development of ground water.

Dryland farming techniques and crop experimentation met with only limited success in the late 19th and early 20th centuries, yet there was a spirit of optimism that a permanent improvement in climate would occur. The persistent drought of the 1930's brought true arid conditions that permanently altered perceptions about the plains and provided the first major impetus for widespread development of irrigation. The series of near-total crop failures coupled with the low commodity prices during the Great Depression (1929–39) indicated a need to minimize the agricultural risk factors in the High Plains. Irrigation was perceived as the solution to the large fluctuations in agricultural production and frequent catastrophic crop failures. Thus, the agricultural economy of the High Plains could be stabilized through irrigation.

After World War II (1939–45), various factors served as further stimulants to irrigation development throughout the High Plains. High commodity prices and decreasing costs for irrigation associated with technological advances made irrigation economically feasible. Prolonged, widespread

drought and resultant crop failures during the 1950's reinforced the concept that irrigation was needed to minimize agricultural risk.

Significant development of ground water for irrigation in the High Plains depended upon such technological developments in the early and mid-20th century as gasoline and diesel engines, rotary drills, and turbine pumps. Early irrigation wells were shallow, commonly hand dug, and largely restricted to shallow water-table areas in large stream valleys. Irrigation in the uplands, where the water table generally was at considerable depth depended on later development of efficient, low-cost drilling and pumping techniques. Cost-efficient pumping from depths greater than 100 feet was not available until the early 1960's with the advent of more efficient powerplants to run turbine pumps (Weeks and others, 1988, p. A10).

An even more significant technological advancement that became widely adopted in the 1960's was the center-pivot irrigation system, a self-propelled sprinkler irrigation system that made it possible to irrigate areas where topography or soils were unsuited for gravity or flood irrigation methods. Millions of acres of sandy soils and rolling topography formerly unsuitable for irrigation became potentially irrigable.

Energy resources were perhaps as important as technology for the development of ground-water irrigation in the High Plains. The long period of ground-water irrigation expansion from World War II into the 1970's was attributable in large part to inexpensive energy. Rural electrification and development of natural gas fields and pipelines in the High Plains during the 1940's and 1950's provided low-cost energy for pumping. Where these energy sources were not available, low-cost diesel fuel was the principal alternative energy source. However, since the increase in petroleum prices in 1974, the cost of energy has been a factor in controlling expansion, particularly in areas where the aquifer limits irrigation well yields or irrigation lift costs are relatively large.

The process of irrigation development and associated water-level changes in the uplands of the High Plains generally proceeded from south-to-north. Numerous factors, including ease of developing water resources, availability of readily irrigable land, pre-existing cropping systems, and

perceived economic benefits affected the patterns of irrigation development.

Documented water-level changes generally began to occur soon after irrigation began in the various parts of the High Plains. Water-level declines were apparent in the Southern High Plains by 1940, the Central High Plains by 1950, and the Northern High Plains by 1960. There were notable exceptions to this pattern of development, such as in Box Butte County, in the Nebraska Panhandle, where ground-water development followed by water-level declines began in the early 1950's. Water-level rises began in the uplands of south-central and southwestern Nebraska in the early 1940's as a result of seepage from Platte River surface-water diversions for irrigation and power generation. Some areas of the High Plains, including north-central Nebraska, South Dakota, and parts of Colorado and Wyoming are not suitable for extensive irrigation development principally because of soil, topographic, or hydrologic limitations; therefore, water levels have remained essentially stable in these areas.

The water-level changes from initial development or predevelopment to 1980 are shown in figure 7. Predevelopment water levels, as used here, are the estimated water levels that existed prior to any effects imposed by human activity. A predevelopment water level generally represents seasonally high water-table conditions, usually occurring in early spring.

By 1980, the largest decline in water levels had occurred in the Southern High Plains of Texas and New Mexico (fig. 7). Water levels declined more than 50 feet in a large part of this area, with a maximum decline of nearly 200 feet occurring in Texas. Declines exceeding 50 feet occurred in several smaller areas of the Central High Plains of southwestern Kansas, the north-central Panhandle of Texas, and the central Panhandle of Oklahoma. Maximum declines in the Central High Plains exceeded 100 feet in two small areas of southwestern Kansas. Only small areas of 10- to 50-foot declines occurred in the Northern High Plains by 1980. In addition to the area of water-level rise associated with surface-water diversions in south-central and southwestern Nebraska, smaller areas of rise occurred in central Nebraska, along the Kansas-Oklahoma border, and the extreme Southern High Plains of Texas. The rise in central

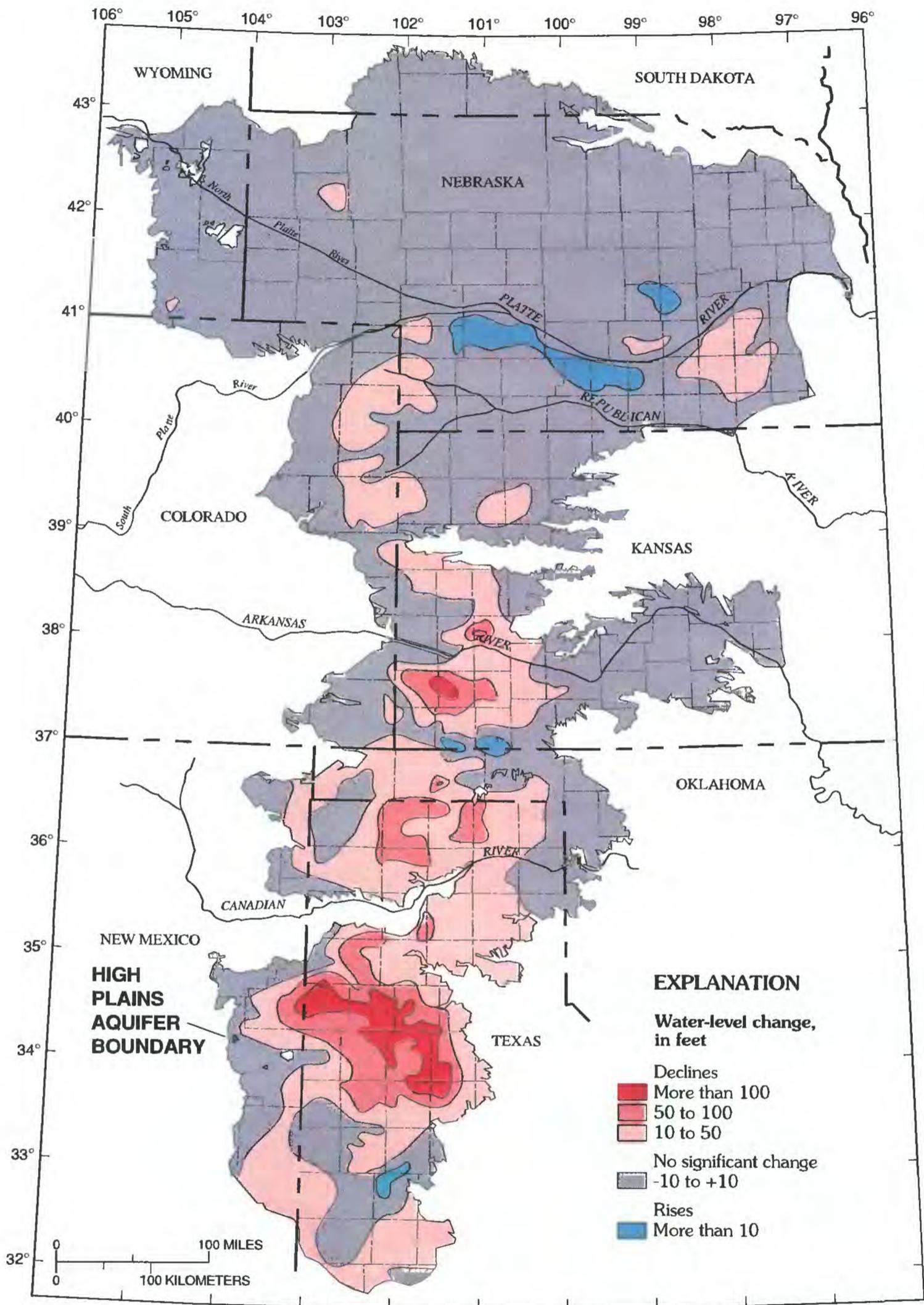


Figure 7. Water-level change in the High Plains aquifer, predevelopment to 1980 (modified from Luckey and others, 1981).

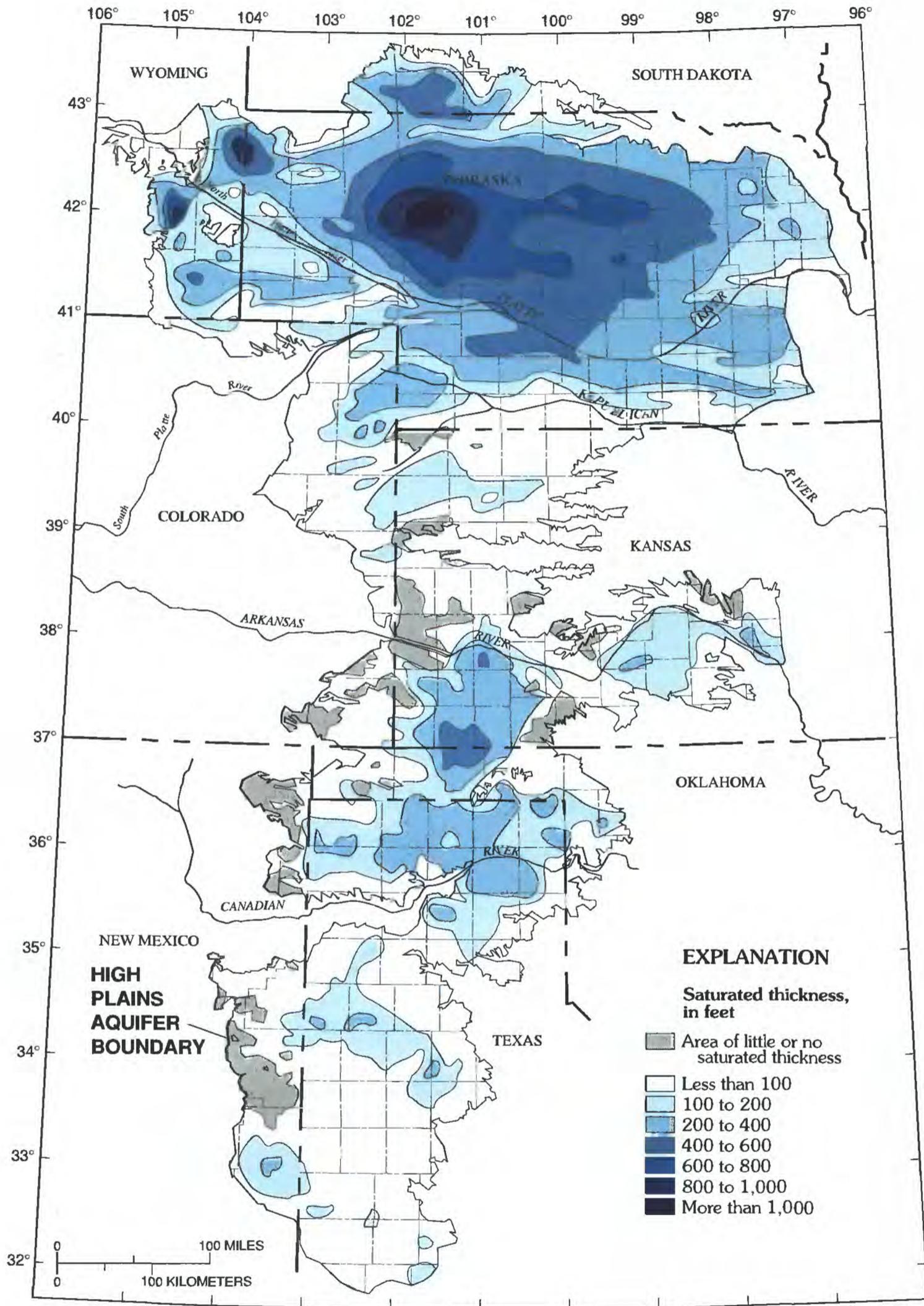


Figure 8. Saturated thickness of the High Plains aquifer, 1980 (modified from Weeks and Gutentag, 1981 and Gutentag and others, 1984).

Nebraska also is associated with surface-water diversions (Luckey and others, 1981).

The regional differences in magnitude and areal extent of water-level declines from predevelopment to 1980 (fig. 7) are partly time dependent. The absence of areas of decline exceeding 50 feet in the Northern High Plains is attributable partly to the later development of irrigation in that area.

The saturated thickness of the High Plains aquifer in 1980 ranged from less than 100 feet in much of the High Plains to more than 1,000 feet in parts of north-central Nebraska and southeastern Wyoming (fig. 8). The saturated thickness averaged about 340 feet in Nebraska (table 1), but the saturated thickness of the aquifer averaged only about 110 feet in the remainder of the High Plains (Gutentag and others, 1984). The saturated thickness was less than 100 feet in 46 percent of the High Plains area and exceeded 600 feet in only 5 percent of the area (Gutentag and others, 1984, p. 23–24). Saturated thickness in the major irrigated areas of Kansas, Nebraska, and the northern Panhandle of Texas generally was 200 to 400 feet and 100 to 200 feet in the Southern High Plains of Texas. The large water-level declines from predevelopment to 1980 in parts of Kansas and Texas (fig. 7) resulted in a substantial reduction in saturated thicknesses in these areas by 1980.

Large but discontinuous parts of the High Plains aquifer in the Central High Plains had little or no saturated thickness in 1980 (fig. 8). The largest of these areas were in west-central Kansas, northeastern New Mexico, and southeastern Colorado. In the Southern High Plains, a large part of the aquifer in east-central New Mexico had little or no saturated thickness. In the Northern High Plains only two small areas in northwest and west-central Kansas had little or no saturated thickness.

Areas that had little or no saturated thickness in 1980 generally are along the boundaries of the High Plains or where deposits of late Tertiary and Quaternary age largely have been removed by erosion. The extent of the areas of little or no saturated thickness in 1980 probably is comparable to predevelopment conditions because these areas could not have sustained any substantial groundwater development. Adequate supplies of groundwater even for livestock and rural domestic purposes generally are not available in these areas. Observation wells, if present in these areas, pro-

bably do not represent water-level conditions in the High Plains aquifer. Subsequent discussions of water-level changes in the High Plains aquifer do not consider these areas that had little or no saturated thickness in 1980.

An estimate of the volume of ground water in storage in the High Plains aquifer can be calculated from average saturated thickness and aquifer specific yield. The area-weighted average saturated thickness of the High Plains aquifer (table 1) was about 190 feet in 1980 (Gutentag and others, 1984). The specific yield (the volume of water that will drain by gravity from aquifer pore spaces) averages about 15 percent (0.15) of the total volume of saturated material (Gutentag and others, 1984). Therefore, the estimated total volume of water that could drain from the aquifer in 1980 was about 3,250 million acre-feet (table 1). Pumping costs in relation to well yields, however, would limit the availability of much of this water.

GROUND-WATER-LEVEL OBSERVATION-WELL NETWORK

Water-level changes in the High Plains aquifer are monitored through an extensive network of observation wells that are indicated in figures 9 and 10. Water-level changes between 1980 and 1993 were based on measurement of water levels in 6,206 wells. Observation wells added to the network after 1980 increased the number of observations used to compute changes between 1992 and 1993 to 8,053 (table 4). Although the difference in number of observations available from 1980 to 1993 and from 1992 to 1993 do not permit exact statistical comparisons of water-level changes between the two time periods, general comparisons are possible because a large majority of observation wells had water-level measurements in both time periods. The additional observation wells measured in 1992 and 1993 tend to be located in areas where additional ground-water development for irrigation occurred after 1980.

The observation-well network used for monitoring water-level change both between 1980 and 1993 and between 1992 and 1993 reflect the addition of wells since the initial report in this series (Kastner and others, 1989). In that report, 1980-to-1988 and 1987-to-1988 changes were

Table 4. Number of observation wells measured in 1980 and 1993 and in 1992 and 1993

State	Number of observation wells measured	
	1980 and 1993	1992 and 1993
Colorado	541	600
Kansas	1,043	1,334
Nebraska	2,127	3,039
New Mexico	200	271
Oklahoma	195	226
South Dakota	38	58
Texas	2,033	2,474
Wyoming	29	51
Total	6,206	8,053

based on 4,719 and 6,203 wells, respectively. Most of the network expansion resulted from acquisition of additional observation-well data from local sources in Texas.

The number of observation wells in the network varies from year to year. Some observation wells have been permanently lost from the network, particularly those providing long-term observations (1980 or earlier). These are typically older wells that often are no longer measurable because of structural collapse and subsequent plugging, or insufficient depth to penetrate a declining water table. Short-term loss of some observations occurs annually from the network as a result of the measurement period coinciding with recent pumping of the observation well or nearby wells and water levels not fully recovering. These yearly variations in the data base are usually small and should not substantially affect analysis of water-level change.

The variable density and location of observation wells within the network (figs. 9 and 10) are governed principally by the intensity of groundwater irrigation development. Areas with larger percentages of irrigated land tend to contain a greater density of observation wells. In contrast, those areas with little or no irrigation development tend to have lesser densities of observation wells. In many areas, particularly where the aquifer has little or no saturated thickness, few measurable wells are available.

Most of the observation wells in the network are privately owned irrigation wells with access ports and sufficient diameters to permit ready access with a measuring device. Irrigation wells are especially well suited for monitoring water-level changes because their large diameter and large pumping capacity make them less prone to plugging, which is common in small-diameter, small-capacity wells. A small percentage of the observation wells are designed specifically for water-level monitoring, and some are equipped with recording devices for continuous monitoring of water levels. Few wells designed for municipal, domestic, or livestock uses are suitable for water-level monitoring.

Water levels are measured by personnel of numerous Federal, State, and local agencies in the High Plains. Local water and natural resource conservation districts are responsible for the largest number of these water-level measurements. The USGS is responsible for compiling the water-level data and maintaining the water-level data bases in most States.

Measurements usually are made in the winter and early spring when water levels generally have recovered fully from pumping during the previous irrigation season and represent the highest water levels during the year. Irrigation of winter wheat in the western High Plains in the late winter and early spring occasionally requires selection of alternative measurement periods in those areas. In some areas, particularly in the Northern High Plains, measure-

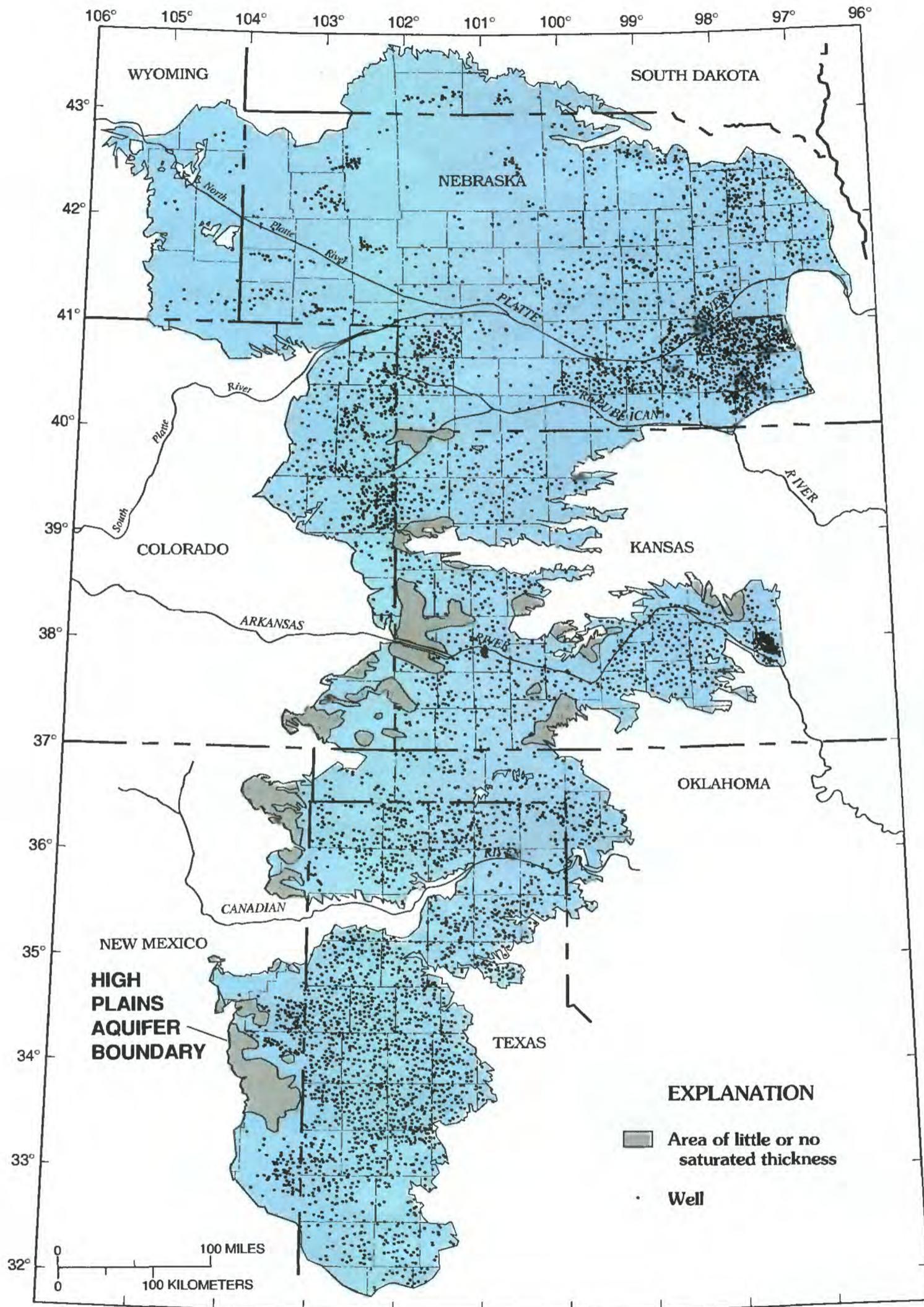


Figure 9. Location of observation wells with water-level measurements in 1980 and 1993.

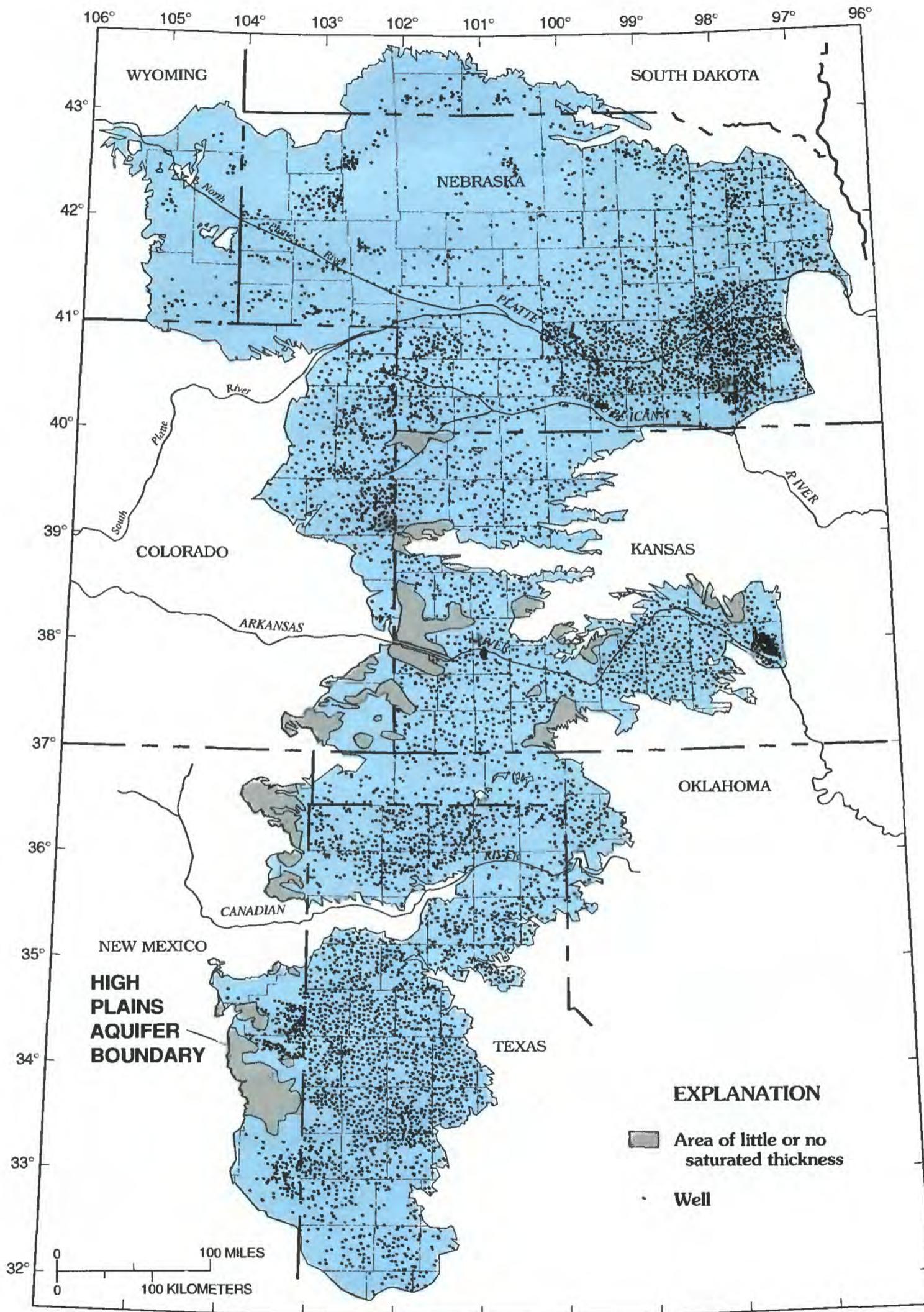


Figure 10. Location of observation wells with water-level measurements in 1992 and 1993.

ments are made only in the fall following the irrigation season because winter and spring weather typically is not conducive to field work. Consistency from year to year in date of measurement is perhaps more critical than the measurement season because this consistency provides a more logical comparison among annual water levels.

METHODS OF DATA ANALYSIS AND PRESENTATION

Areas of equal water-level change and precipitation deviations from normal are defined through the use of Thiessen polygons (Thiessen, 1911). In this method, the area of interest is divided into polygons, each containing one water-level or precipitation measurement site. The sizes and shapes of polygons are governed by the geographic distributions of measurement sites. Where sites are widely spaced, the polygons are large; conversely, where sites are closely spaced, the polygons are small. Although other methods can be used to depict areas of equal water-level change or precipitation deviations, Thiessen polygons were deemed the most suitable for the small-scale maps used in this report. The use of the polygon method, however, can result in abrupt differences among values of adjacent polygons, whereas actual water-level change or precipitation deviation between wells or sites may be gradational.

The patterns of water-level change in the High Plains contain numerous apparent anomalies. A water-level change at a well can represent unique local conditions because of a number of factors, including well construction, local geohydrology, intensity of irrigation in the immediately surrounding area, local soil and vegetation characteristics, and localized precipitation anomalies. Thus, in the subsequent interpretation of the water-level-change maps, the anomalies likely are a result of unique conditions rather than data uncertainties.

Area-weighted averages for water-level change, precipitation deviations, and change in saturated thickness, presented later in tables 5-10, are deemed more appropriate than the arithmetic average of the observed point data. The nonuniform distribution of observation points would result in an arithmetic average that would tend to be over-represented by small areas with a large

density of observation points. An area-weighted average is created by weighting the values assigned to a Thiessen polygon by the polygon's area. Thus, each unit area, rather than each observation point, receives equal statistical representation.

Water-level changes during the periods 1980 to 1993 and 1992 to 1993 are discussed in relation to annual precipitation characteristics during approximately comparative time periods (1981 through 1992 and 1992, respectively). Although many factors discussed previously affect water levels, annual precipitation in this report serves as a point of reference for analyzing possible causes of changes in water levels. It will be indicated frequently in the subsequent discussions that certain patterns of water-level change have no apparent relation to concurrent annual precipitation amounts or deviations from normal, and other factors must be considered, including the following: seasonal precipitation patterns; consumptive irrigation requirements; and local aquifer characteristics.

WATER-LEVEL CHANGE AND PRECIPITATION, 1980 to 1993

The geographic patterns of water-level change in the High Plains from 1980 to 1993 (fig. 11) resemble the predevelopment to 1980 patterns of change (fig. 7). Those areas with substantial water-level declines from 1980 to 1993 tend to be the same areas with large declines prior to 1980. The magnitude of the declines after 1980 in these areas, however, is generally much smaller than before 1980. Water levels declined an average of 2.09 feet from 1980 to 1993 as compared to an average decline of 9.9 feet from predevelopment to 1980 (table 5). This difference can be attributed largely to the shorter time period after 1980, but partly to a slower rate of decline after 1980. The average annual rate of decline was about 0.25 foot from predevelopment (1940) to 1980, and decreased to about 0.16 foot from 1980 to 1993 (table 6), 64 percent of the pre-1980 rate. The annual rate of decline from predevelopment to 1980 could have been substantially larger if the total area irrigated in the High Plains was comparable to the area irrigated after 1980. In 1959, the approximate midpoint of the predevelopment to 1980 period, about 6,000,000 acres were

Table 5. Average area-weighted water-level changes and estimated changes in volume of water in storage in the High Plains aquifer, predevelopment to 1980 and from 1980 to 1993

State	Area-weighted water-level change (feet)		Estimated changes in volume of water in storage (millions of acre-feet)	
	Predevelopment to	1980 to 1993	Predevelopment to	1980 to 1993
	¹ 1980		¹ 1980	
Colorado	-4.2	-3.25	-6.0	-4.6
Kansas	-9.9	-7.26	-29.0	-21.3
Nebraska	0	+0.02	0	+1.2
New Mexico	-9.8	-3.42	-9.0	-3.1
Oklahoma	-11.3	-.41	-8.0	-.36
South Dakota	0	-.90	0	-.34
Texas	-33.7	-1.96	-114.0	-6.6
Wyoming	0	+0.63	0	+4.8
High Plains	-9.9	-2.09	-166.0	-35.7

¹From Gutentag and others (1984, p. 47).

Table 6. Average annual rates of area-weighted water-level change since 1980 from 1988 to 1993

Time period	Average area-weighted water-level change in feet per year	Data source
1980 to 1988	+0.01	Kastner and others, 1989
1980 to 1989	-.03	Dugan and others, 1990
1980 to 1990	-.10	Dugan and Schild, 1992
1980 to 1991	-.13	McGrath and Dugan, 1993
1980 to 1992	-.19	Dugan and others, 1994
1980 to 1993	-.16	This report

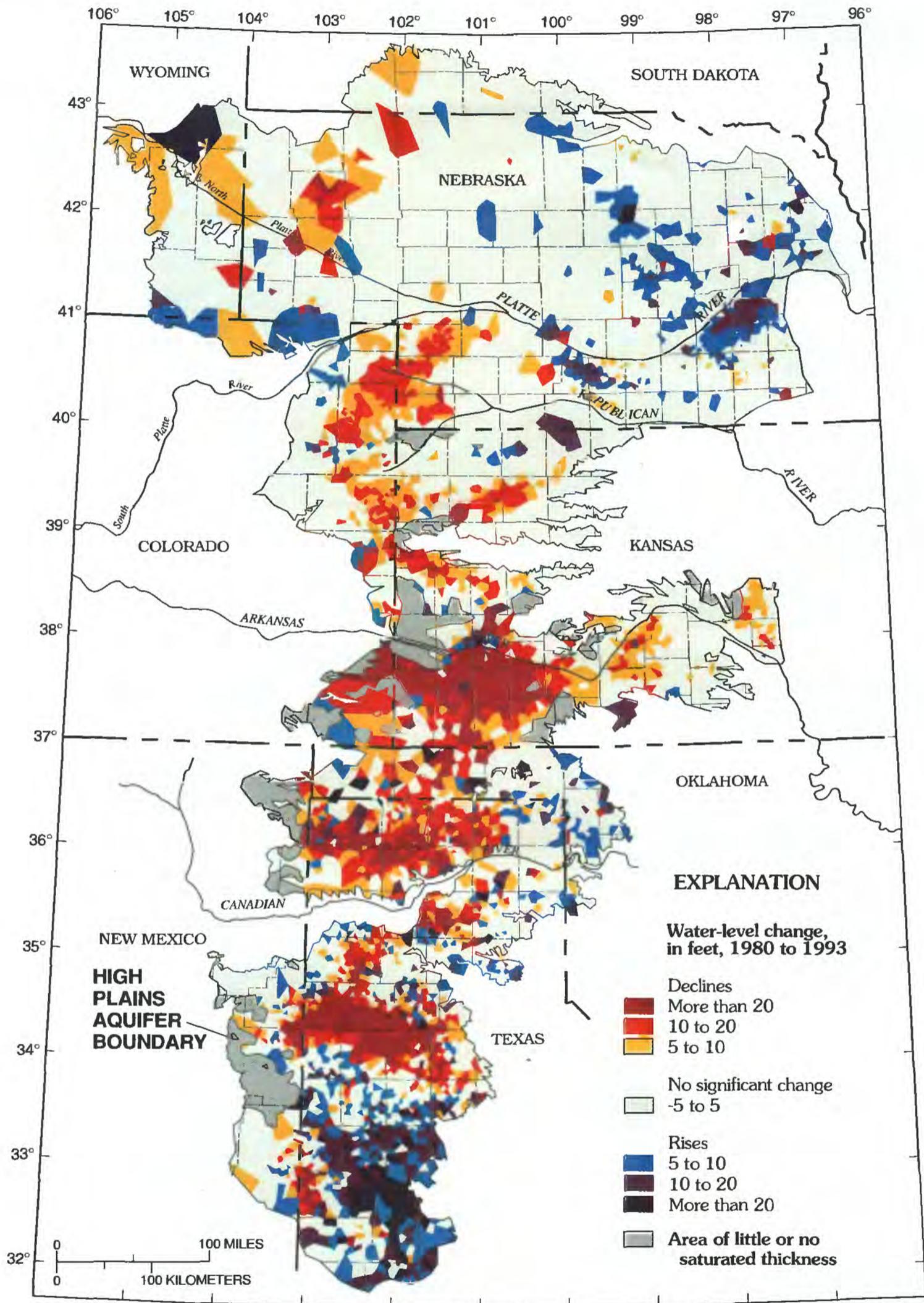


Figure 11. Water-level change in the High Plains aquifer, 1980 to 1993.

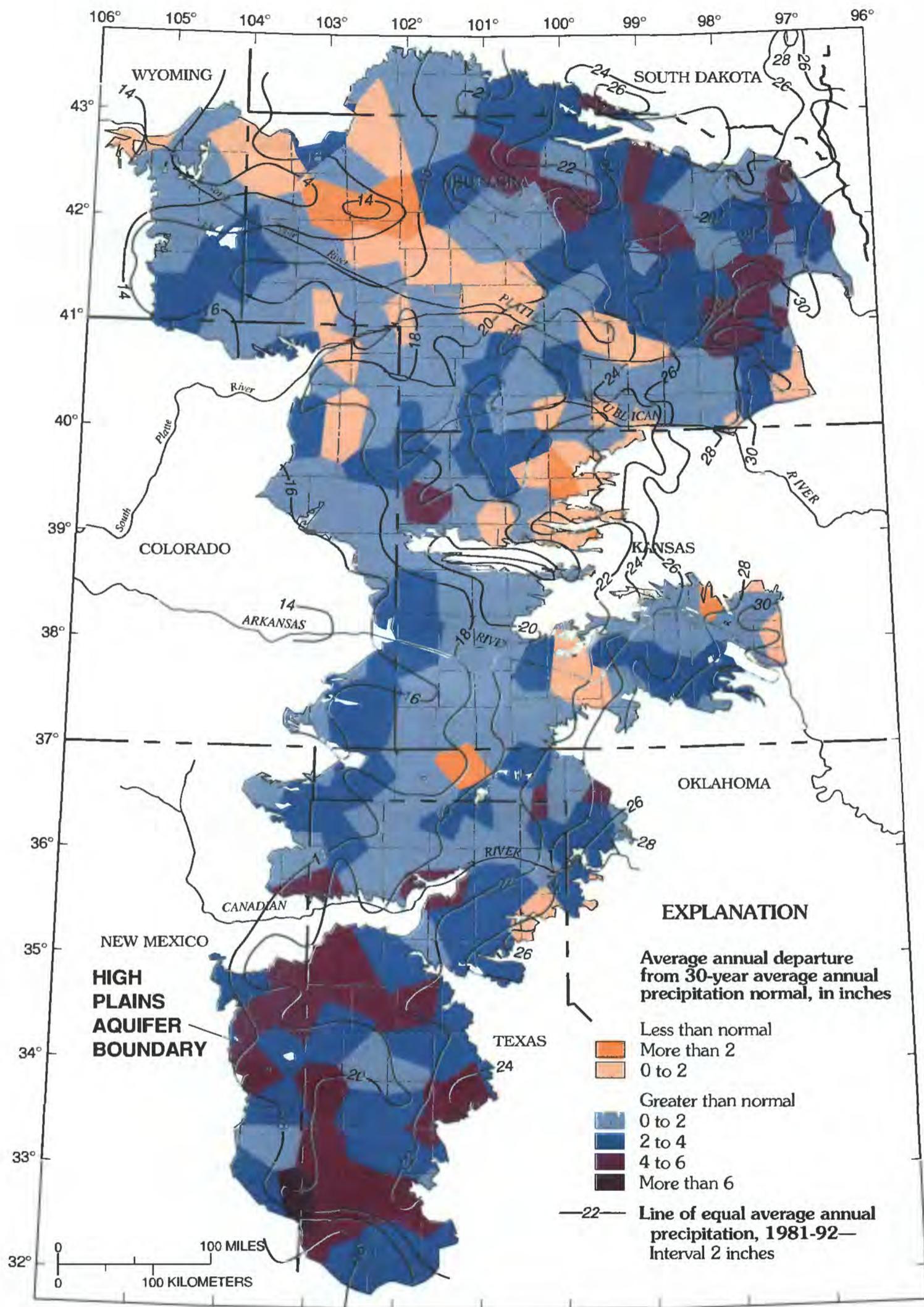


Figure 12. Average annual precipitation, 1981–92, and departure from 30-year normal (1951–80) (precipitation data from National Climatic Data Center, Asheville, North Carolina).

irrigated in the High Plains (Gutentag and others, 1984). Since 1980, about 14,000,000 acres have been irrigated annually in the High Plains (Weeks, J.B., *in* Sun, 1986, p. 30).

Several factors appear to have contributed to the smaller average rate of water-level decline after 1980, even though the average area irrigated more than doubled. The factors include:

(1) Precipitation in most parts of the High Plains was above normal during 1980 to 1993. Average annual precipitation for the High Plains was 1.81 inches above normal during 1991–92 (table 7). Extensive areas of water-level rise from 1980 to 1993 generally were associated with annual precipitation that averaged 4 to 6 inches above normal in 1981–92 (compare figs. 11 and 12).

(2) Later irrigation development in the High Plains shifted geographically from areas of larger potential rates of aquifer depletion to areas of smaller potential rates of depletion. Most of the growth in irrigated acreage after 1959 was in the Northern High Plains, where conditions are less conducive to large water-level declines than in the Central and Southern High Plains because of greater potential recharge, smaller consumptive irrigation requirements, and smaller net withdrawals from the aquifer (figs. 3, 5, and 6). More than half of the 14 million acres irrigated in the High Plains after 1980 were in the Northern High Plains, largely in Nebraska. Total irrigated acres in the Central and Southern High Plains, where the largest water-level declines occurred prior to 1980, actually have been reduced since the late 1970's. In Texas, irrigated land in the High Plains decreased by 1.39 million acres, or about 31 percent between 1979 and 1991 (Gutentag and others, 1984; Dugan and Schild, 1992, p. 44). In the remaining parts of the Central and Southern High Plains, acres irrigated either have stabilized or decreased slightly since the late 1970's or early 1980's (Kastner and others, 1989). The decrease in irrigated acreages in the Central and Southern High Plains since the 1970's is related largely to economics. Stable or declining agricultural commodity prices and increased energy and other production costs since the late 1970's have made most irrigated crops in the High Plains only marginally profitable. Additional pumping costs associated with increased well lifts and reduced

well yields as water levels have declined in some areas has further reduced profit margins.

(3) Advances in irrigation technology, including center-pivot sprinkler irrigation and light-weight gated pipe designed to apply water more evenly and minimize conveyance and field losses, have greatly decreased ground-water pumpage requirements. Irrigation from open ditches, which can result in water losses of as much as 50 percent, is no longer commonly practiced. Recent sprinkler designs, including the low-energy, precise-application (LEPA) method, minimize wind losses from center-pivot irrigation. Surge irrigation permits more uniform field application by the gravity method and less need to exceed crop requirements in certain parts of the field to assure complete coverage. Although much of the excess water applied by various methods in the past was returned to the underlying aquifer through percolation, substantial volumes of water were lost by runoff and evaporation of ponded water.

(4) Irrigation management practices have been widely adopted to minimize pumpage costs and conserve water. Agricultural production has been converted to crops or plant varieties with smaller consumptive irrigation requirements. Irrigation scheduling, including monitoring of soil-water conditions, commonly is practiced to minimize excess application of irrigation water.

(5) Large water-level declines in some areas of the High Plains prior to 1980 prompted local regulations to control irrigation withdrawals. State and local agencies were granted the authority to monitor and regulate pumpage volumes from existing wells, to regulate well spacing, and to limit new well construction. Irrigation runoff also has been limited in many parts of the High Plains since the late 1970's by regulations requiring such practices as reuse pits.

Although the average annual rate of water-level decline in the High Plains was substantially smaller after 1980, this rate of change has been quite variable. During the early and mid-1980's, certain climatic and economic conditions were particularly favorable for the recovery or stabilization of water levels in the High Plains after the large declines prior to 1980. Water levels in the High Plains aquifer actually rose, averaging about +0.01 foot per year from 1980 to 1988 (Kastner and others, 1989). After 1988, however, the

Table 7. Average annual area-weighted precipitation during 1981–92 and departure from 30-year normal (1951–80)

[data from U.S. Department of Commerce, National Climatic Data Center, Asheville, North Carolina]

State	Area-weighted average annual precipitation (inches)	Area-weighted average departure (inches)
Colorado	17.46	+1.44
Kansas	21.85	+1.23
Nebraska	22.28	+1.44
New Mexico	18.35	+3.50
Oklahoma	21.10	+2.59
South Dakota	19.66	+1.27
Texas	20.72	+2.86
Wyoming	15.35	+1.52
High Plains	20.83	+1.81

average water level declined at an increasing rate until 1993 as shown in table 6.

Two factors, precipitation and government agricultural policies, appear to have contributed to rises in some areas and slower rates of decline in most other areas in the early and mid-1980's. Annual precipitation in the High Plains during 1981–87 averaged 2.94 inches above normal (Kastner and others, 1989). Throughout much of the eastern half of the High Plains in Nebraska and the southern part of the Southern High Plains, where there were substantial areas of water-level rise from 1980 to 1988, precipitation averaged more than 6 inches above normal during 1981–87 (Kastner and others, 1989). The early 1980's saw the initiation of short-term Federal Government agricultural programs, including Payment in Kind (PIK), that encouraged the setting aside of large acreages of irrigated cropland to decrease crop reserves and to increase commodity prices (Kastner and others, 1989).

The two factors associated with the slower annual rate of water-level decline from 1980 to 1987 generally were not present after 1988 when the annual rate of water-level decline steadily increased until 1993: (1) Precipitation returned to near normal during 1988–91 (+0.02 inch) (Dugan and others, 1994). (2) Large acreages of irrigated

cropland set aside as a result of short-term government programs in the early 1980's returned to production after the mid-1980's. The 1988 to 1992 trend, however, was reversed during 1992 to 1993 when the average annual rate of decline since 1980 decreased from 0.19 to 0.16 foot as a result of a rise in the average water level in 1992 to 1993.

Water-level changes in the High Plains from 1980 to 1993 exhibit large regional differences (fig. 11). These regional differences result from both short- and long-term regional variability of the following factors that affect water-level change: (1) Precipitation in most parts of the High Plains was above normal during 1981–92 (table 7, fig. 12), but a few areas were near to slightly below normal (fig. 12). (2) Long-term regional differences in recharge (fig. 3) and consumptive irrigation requirements (fig. 5) result in large regional differences in net withdrawals from the aquifer (fig. 6). (3) Considerable regional and local differences exist in the intensity of irrigation development and ground-water withdrawal rates (fig. 4). (4) Regional and local differences in the hydrogeology of the High Plains aquifer result in differences in the aquifer's hydraulic characteristics and the response to ground-water development (Gutentag and others, 1984).

Northern High Plains

Water-level declines exceeding 5 feet from 1980 to 1993 occurred in relatively small part of the Northern High Plains (fig. 11). The largest area in the Northern High Plains with declines exceeding 5 feet was a nearly continuous area including parts of southwestern Nebraska, northeastern Colorado, and northwestern Kansas. Substantial irrigation development began in this area in the early to mid-1960's, and by 1980 water levels had declined between 10 and 50 feet throughout much of the area (fig. 7). From local predevelopment in this area (about 1965) to 1980, the average rate of water-level decline was about 2 feet per year (Luckey and others, 1981). From 1980 to 1993, the average rate of water-level decline decreased to about 1 foot per year. Only in a few locations in this area, those where water-level declines exceeded 20 feet from 1980 to 1993 (fig. 11), has the average rate of decline exceeded 1.5 feet since 1980.

The potential for water-level declines in southwestern Nebraska, northeastern Colorado, and northwestern Kansas is relatively great because of the intensive irrigation development indicated by the ground-water withdrawal rates (fig. 4), small recharge rates (fig. 3), and large consumptive irrigation requirements (fig. 5). Regulations that limit new well construction and ground-water withdrawals were imposed in the late 1970's in Chase, Dundy, and Perkins Counties, Nebraska, and the parts of the Northern High Plains in Colorado and Kansas. These regulations may have contributed to slower rates of decline from 1980 to 1993 as compared to 1965–80. Precipitation during 1981–92 also was generally above normal throughout most of this area (fig. 12).

Another area of large water-level declines in the Northern High Plains from 1980 to 1993 is in Box Butte and northern Morrill Counties in the Panhandle of Nebraska. Irrigation development began in this area in the early 1950's and was followed by declines averaging about 30 feet by 1980 in parts of Box Butte County (fig. 7) or about 1 foot per year. From 1980 to 1993 declines averaging nearly 20 feet or about 1.5 feet per year

occurred in an even larger area than prior to 1980. This is an area of small recharge rates (fig. 3), large consumptive irrigation requirements (fig. 5), and large ground-water withdrawals (fig. 4). Precipitation was below normal in this area during 1981–92, averaging less than 14 inches annually at one location (fig. 12).

Water levels rose in several parts of the Northern High Plains from 1980 to 1993, generally in areas of above-normal precipitation during 1981–92. Discontinuous areas with rises of 5 to 10 feet were common throughout the eastern High Plains of Nebraska, generally in areas where precipitation ranged from 2 to 6 inches above normal. In continuous areas of Hamilton, York, and Polk Counties in southeastern Nebraska, water levels rose 10 to 20 feet from 1980 to 1993 (fig. 11). Precipitation in this area was 4 to 6 inches above normal during 1981–92.

Another area of water-level rises in Nebraska from 1980 to 1993 was in Gosper, Phelps, and Kearney Counties in south-central Nebraska. These rises, 10 to 20 feet in some locations, resulted from seepage losses from surface-water irrigation. Since local predevelopment (1941), water-level rises exceeded 50 feet throughout large parts of this area and more than 100 feet in some locations of Gosper and Phelps Counties (Steele and Wigley, 1994). This has caused substantial areas of cropland to become saturated and lost from production. Water-level rises, however, have been reduced or reversed in this area since the late 1980's, through remedial pumping in high water-table areas and by lining canals to reduce seepage losses (McGrath and Dugan, 1993; Dugan and others, 1994).

Widely scattered areas of water-level rise also occurred in Wyoming, extreme northeastern Colorado, and the southern Nebraska Panhandle from 1980 to 1993. These rises generally were in areas where precipitation was above normal during 1981–92 (fig. 12). The isolated areas of rise, as much as 10 to 20 feet, in extreme south-central Nebraska and north-central Kansas cannot be readily explained. Precipitation in this area ranged from slightly above to below normal in 1981–92.

Central High Plains

Water-level declines exceeding 5 feet from 1980 to 1993 occurred throughout a large part of the Central High Plains (fig. 11). These declines exceeded 20 feet in a large, nearly continuous, area of southwestern Kansas and southeastern Colorado, and in discontinuous areas of the central Panhandle of Oklahoma and the northern Panhandle of Texas. Water levels declined as much as 50 to 100 feet in parts of this area from local predevelopment (1950) to 1980, and the declines exceeded 100 feet in some small areas of southwestern Kansas and the Oklahoma Panhandle (fig. 7). The average annual rate of decline in this area was about 2.5 feet from predevelopment to 1980 and about 2 feet per year from 1980 to 1993.

The area of declines exceeding 20 feet in the Central High Plains, however, is considerably larger than the area of decline exceeding 50 feet from predevelopment to 1980. Water-level declines exceeding 20 feet from 1980 to 1993 occurred in an area of about 2 million acres in southwestern Kansas and southeastern Colorado (fig. 11). This compares to an area of about 750,000 acres with declines exceeding 50 feet prior to 1980 (fig. 7). The total area of declines exceeding 20 feet from 1980 to 1993 in the northern Panhandle of Texas and the Oklahoma Panhandle is about the same size as the area of declines exceeding 50 feet prior to 1980, about 1.25 million acres. Irrigation development of suitable areas continued in parts of southwestern Kansas until about 1983 (Kastner and others, 1989), which could account for the enlarged area of declines from 1980 to 1993.

Average annual precipitation during 1981-92 (fig. 12), which was generally above normal throughout the Central High Plains, does not provide an explanation for the large water-level declines in this area from 1980 to 1993 (fig. 11). This area, however, has among the largest long-term net withdrawal rates in the High Plains (fig. 6) as a result of small potential recharge rates (fig. 3) and large consumptive irrigation requirements (fig. 5). In addition, the intensive development of irrigated agriculture in much of the Central High Plains has contributed to large comparative rates of ground-water withdrawals in much of the subregion (fig. 4).

Other areas in the Central High Plains with declines exceeding 5 feet since 1980 are parts of southeastern Colorado, south-central Kansas, and the central Panhandle of Texas. From predevelopment to 1980, substantial water-level changes did not occur in either southeastern Colorado or south-central Kansas (fig. 7). Water-levels declined as much as 50 to 100 feet, however, in the central Panhandle of Texas prior to 1980, and additional declines from 1980 to 1993 total more than 20 feet. Some of the areas of decline in south-central Kansas appear to be associated with areas of slightly below-normal precipitation during 1981-92. Precipitation, however, was generally 2 to 4 inches above normal in southeastern Colorado and 2 to 6 inches above normal in the central Panhandle of Texas (fig. 12).

Water-level rises of more than 5 feet in the Central High Plains occurred only in localized areas, generally in the northwestern Panhandle of Texas and western Oklahoma where ground-water withdrawal rates are generally small (fig. 4). Average annual precipitation during 1981-92 was 2 to 4 inches above normal throughout much of this area.

Southern High Plains

The Southern High Plains exhibited contrasting patterns of water-level change from 1980 to 1993. These changes represent trends established during predevelopment to 1980. In the northern part of the Southern High Plains, where water levels in some areas declined more than 100 feet prior to 1980 (fig. 7), additional declines exceeding 20 feet occurred from 1980 to 1993 in a nearly continuous area (about 1.5 million acres) extending from Curry and Roosevelt Counties, New Mexico, to Floyd County, Texas (fig. 11).

From predevelopment (1940) to 1980, the average annual rate of decline in the northern part of the Southern High Plains exceeded 2.5 feet. From 1980 to 1993, the average annual rate of decline decreased to about 2 feet. Improved irrigation-management practices, decreases in irrigated acres, and annual precipitation averaging as much as 4 to 6 inches above normal during 1981-91 probably account for this slower rate of

decline since 1980 (J.B. Ashworth, *in* Dugan and Schild, 1992).

A smaller area of water-level declines exceeding 10 feet from 1980 to 1993 in the Southern High Plains is located in Gaines County, Texas, and Lea County, New Mexico (see figure 1 for county names). From predevelopment to 1980, declines were between 10 and 50 feet in this area and since 1980 have been more than 20 feet in parts of this area. Thus, the rate of decline from 1980 to 1993, nearly 2 feet per year, exceeds the local predevelopment (about 1950)–to–1980 rate of less than 1 foot per year. Substantial irrigation development occurred in this area after the mid-1960's and irrigated acreage densities exceeded 50 percent in much of this area by 1978 (Gutentag and others, 1984). Hydraulic conductivity, the ability of the aquifer to transmit water, is relatively low in this area and may have contributed to the large declines (Gutentag and others, 1984). Water-level declines could have been larger from 1980 to 1993; however, annual precipitation during 1981–92 averaged more than 6 inches above normal (fig. 12).

Water levels rose over a large area of the southern part of the Southern High Plains of Texas from 1980 to 1993. Rises exceeded 20 feet in large parts of Dawson, eastern Gaines, and central Martin Counties, Texas, an average rise of about 2 feet per year. From predevelopment to 1980, water levels rose more than 10 feet in only one small area of Dawson and Lynn Counties, Texas. Much of the remaining areas with substantial rises since 1980 previously had declines of 10 to 50 feet from predevelopment to 1980 (fig. 7).

The water-level rises in the southern part of the Southern High Plains since 1980 appear to result from multiple causes: (1) Average annual precipitation in this area was generally 2 to 6 inches above normal during 1981–92 (fig. 12). (2) Ground-water withdrawals are generally small in this area (fig. 4). (3) Acres irrigated have decreased since 1980. (4) Improved irrigation-management and cultivation practices have been implemented. (5) The potentiometric surface of an aquifer underlying the High Plains aquifer has been rising (J.B. Ashworth, *in* Dugan and Schild, 1992, p. 47).

Comparison of Regional Subdivisions

The large differences within the High Plains in the historical development and intensity of irrigation, potential recharge, and consumptive irrigation requirements have contributed to large regional differences in the status of the High Plains aquifer. This status may be expressed as either absolute or relative change in the saturated thickness of the aquifer (table 8). Relative change is indicated as a percentage of predevelopment saturated thickness.

The three states exclusively in the Northern High Plains; Nebraska, South Dakota, and Wyoming, where the area-weighted saturated thickness averages about 315 feet, have had virtually no change in average saturated thickness since predevelopment. The initially large saturated thickness, larger recharge rates (fig. 3), smaller consumptive irrigation requirements (fig. 5), and later development of ground-water irrigation have contributed to less depletion of the High Plains aquifer in the Northern High Plains than in the other regional subdivisions of the High Plains.

North-central Nebraska, characterized by large areas of wetlands and streams with remarkably steady discharges, is among the areas with the most stable water levels in the Northern High Plains. The stability of water levels in this area results from large rates of recharge (fig. 3) and very small rates of ground-water withdrawal (fig. 4). Coincidentally, the largest saturated thickness in the High Plains also occurs in north-central Nebraska (400 to more than 1,000 feet, fig. 8).

The area-weighted average saturated thickness in the High Plains of Colorado, Kansas, and Oklahoma, which largely comprises the Central Plains, was about 94 feet in 1993 or about 84 percent of the predevelopment saturated thickness. Most of the decline in average saturated thickness since predevelopment is concentrated in southwestern Kansas and the Oklahoma Panhandle (figs. 8 and 11).

In Texas and New Mexico, which are largely in the Southern High Plains, the area-weighted average saturated thickness was about 95 feet in 1993, or about 76 percent of the predevelopment saturated thickness. The larger decrease in saturated thickness in the Southern High Plains than in other regions of the High Plains largely can be attributed to earlier ground-water development for

Table 8. Average area-weighted saturated thickness of the High Plains aquifer, predevelopment, 1980, and 1993

State	Average area-weighted saturated thickness				
	Predevelopment (feet)	1980 (feet)	1980 as a percentage of predevelopment	1993 (feet)	1993 as a percentage of predevelopment
Colorado	83.2	79.0	95	75.8	91
Kansas	110.9	101.0	91	93.7	84
Nebraska	342.0	342.0	100	342.0	100
New Mexico	60.8	51.0	84	47.6	78
Oklahoma	141.3	130.0	92	129.6	92
South Dakota	207.6	207.0	100	206.1	99
Texas	143.7	110.0	77	108.0	75
Wyoming	182.0	182.0	100	182.6	100
High Plains	199.9	190.0	95	187.9	94

irrigation. Much of the decline in average saturated thickness in the Southern High Plains, as in the Central High Plains, results from large water-level declines in a few large areas (figs. 7 and 11).

The statistics in table 8 have limited application in projecting possible future conditions in the High Plains aquifer. Vertical change in the water storage capacity of the aquifer as the saturated thickness changes and the variability of net ground-water withdrawals make it impossible to make reliable projections from the past rate of change in saturated thickness alone.

WATER-LEVEL CHANGE AND PRECIPITATION, 1992 TO 1993

Water-level change in the High Plains from 1992 to 1993 represents a reversal of the trend in annual water-level change between 1988 and 1992 (table 9). The average water level declined between 0.42 and 0.65 foot annually during 1988 to 1992, an average of 0.56 foot annually for the 4-year period. The average water level, however, rose 0.21 foot from 1992 to 1993. This reversal in water-level change appears to be associated with two consecutive years of well-above normal precipitation. Annual precipitation in the High Plains averaged 1.98 inches above normal in 1991 and 2.80 inches above normal in 1992. Although

water levels declined an average of 0.55 foot from 1991 to 1992 in association with the well-above normal precipitation in 1991, an increase in recharge from the 1991 precipitation may have been delayed in some areas until the 1992 to 1993 water-level period.

Water-level rises were evident in all three regional subdivisions of the High Plains (fig. 13) from 1992 to 1993. Only in the western High Plains States of Colorado, New Mexico, and Wyoming did the average water level decline (table 10). Major areas of nearly continuous water-level declines since predevelopment, Box Butte County, Nebraska (fig. 1), southwestern Kansas, and the Panhandle of Texas, continued to show declines during 1992 to 1993. The magnitude and areal extent of the declines in these areas, however, were generally smaller during 1992 to 1993 than in the immediately previous years (Dugan and Schild, 1992; McGrath and Dugan, 1993; Dugan and others, 1994).

Precipitation was well-above normal in nearly all parts of the High Plains (fig. 14; table 11). Only in the extreme northern and western parts of the Northern High Plains and the southern half of the Central High Plains was precipitation in 1992 at or below normal throughout large areas. In the states of the largest long-term water-level declines, Kansas and Texas, precipitation in 1992 was 3.99 and 4.02 inches above normal, respectively

Table 9. Average annual area-weighted water-level changes in the High Plains aquifer and departures of annual area-weighted precipitation from normal from 1988 to 1993

[Precipitation data from U.S. Department of Commerce, National Climatic Data Center, Asheville, North Carolina]

Water-level change period	Average annual area-weighted water-level change (feet)	Precipitation year	Average area-weighted departure of precipitation from normal ¹ (inches)	Data source
1988 to 1989	-0.65	1988	-0.17	Dugan and others, 1990
1989 to 1990	-.63	1989	-2.01	Dugan and Schild, 1992
1990 to 1991	-.42	1990	+.27	McGrath and Dugan, 1993
1991 to 1992	-.55	1991	+1.98	Dugan and others, 1994
1992 to 1993	+.21	1992	+2.80	This report
Annual average 1988 to 1993	-.41	1988-92	+.57	

¹1951-80 area-weighted average annual (normal) precipitation = 19.01 inches.

(table 5), and average water levels in 1992 to 1993 rose 0.50 and 0.25 foot, respectively (table 10). In Nebraska, where nearly half the irrigated acreage of the High Plains is located, average precipitation in 1992 was 2.61 inches above normal (table 11) and the average water level in 1992 to 1993 rose 0.32 foot (table 10).

Northern High Plains

The overall pattern of water-level change in the Northern High Plains from 1992 to 1993 (fig. 13) appears to be closely associated with precipitation in 1992 (fig. 14). Those areas with widespread, nearly continuous, water-level rises generally received precipitation that was more than 5 inches above normal in 1992. Areas with stable to declining water levels received near to below-normal precipitation during 1992.

Water-level rises of at least 1 foot extended in a wide, nearly continuous area from northeastern Nebraska to northwestern Kansas (fig. 13). In much of eastern Nebraska and some isolated locations in the remainder of this area, these rises exceeded 3 feet. Precipitation in those areas of rise exceeding 3 feet in eastern Nebraska was generally 5 to 10 inches above normal in 1992 (fig. 14). In a few local areas of eastern Nebraska, precipitation was more than 10 inches above normal for the year.

In absolute amounts, 1992 precipitation in those areas of the largest water-level rises in eastern Nebraska ranged from about 28 inches to nearly 40 inches.

The large area of rises extending from Polk and York Counties into Hamilton, Clay, and Nuckolls Counties, Nebraska (see figure 1 for county names), may be attributable in part to recharge delayed from 1991 precipitation. Although water levels generally declined in this area from 1991 to 1992, precipitation averaged 5 to 10 inches above normal in 1991 (Dugan and others, 1994). More than 20 inches of precipitation then occurred during May through August throughout this area in 1992, minimizing the need for irrigation and allowing water levels to rise as a result of recharge from 1991 precipitation.

The water-level rises in northwestern Kansas, particularly Thomas and Sheridan Counties (see figure 1 for county names), reversed a relatively continuous long-term trend of water-level declines since local predevelopment (late 1950's). Precipitation in northwestern Kansas ranged from 20 to 30 inches in 1992, as much as 10 inches above normal.

The discontinuous areas of 1- to 3-foot rises in parts of south-central and southwestern Nebraska (fig. 13) generally were associated with precipitation ranging from 2 to 5 inches above normal. Water levels also rose in local areas in the southern

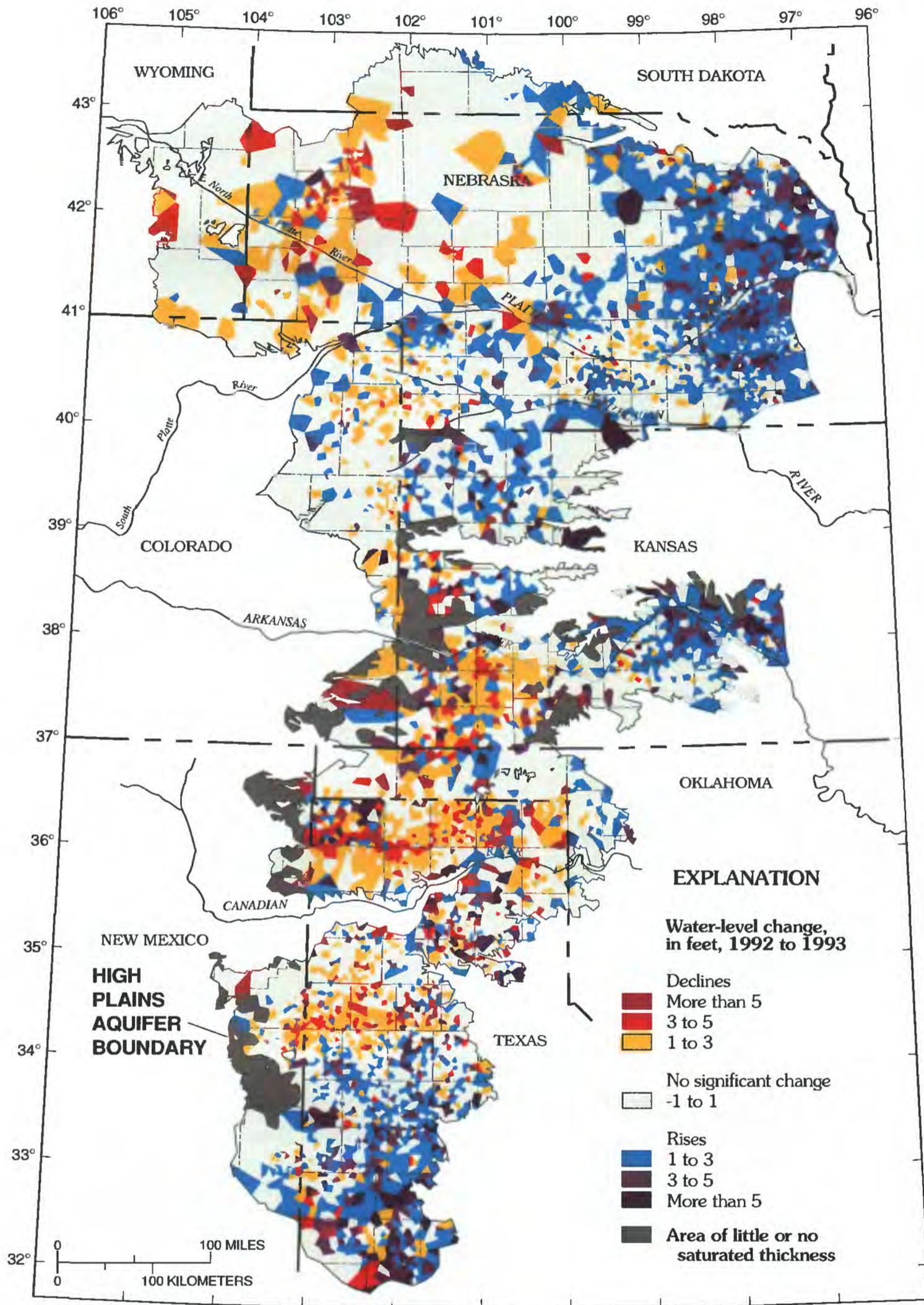


Figure 13. Water-level change in the High Plains aquifer, 1992 to 1993.

Table 10. Average area-weighted water-level change from 1992 to 1993

State	Average area-weighted water-level change (feet)
Colorado	-0.11
Kansas	+0.50
Nebraska	+0.32
New Mexico	-0.81
Oklahoma	+0.10
South Dakota	+0.04
Texas	+0.25
Wyoming	-0.43
High Plains	+0.21

Panhandle of Nebraska and parts of northeastern Colorado (Logan and Washington Counties, see figure 1 for county names), generally in association with areas of precipitation ranging from 2 to 10 inches above normal.

Water-level declines in the Northern High Plains tended to be confined to areas of below normal precipitation in 1992. The largest area of declines included a large part of the Nebraska Panhandle and extended into southeastern Wyoming and parts of northeastern Colorado (Weld and Logan Counties). The declines in Box Butte and Sheridan Counties, Nebraska, exceeding 5 feet in some cases, were a continuation of nearly continuous water-level declines in this area since local predevelopment (early 1950's).

Declining water levels (generally 1 to 3 feet) from 1992 to 1993 in parts of northeastern Colorado (Yuma and Phillips Counties) and southwestern Nebraska (Chase and Dundy Counties) were a continuation of nearly continuous declines since local predevelopment (mid-1960's). The pattern of declines, however, was relatively discontinuous. Precipitation in this area in 1992 ranged from 2 to 5 inches above normal in Phillips County to more than 5 inches below normal in Dundy County.

Water-level declines of 1 to 3 feet in parts of south-central Nebraska (Buffalo, Kearney, and Adams Counties) (fig. 13) were associated with a small area of slightly below-normal precipitation in 1992 (fig. 14). This area represented somewhat anomalous water-level and precipitation conditions

in eastern and central Nebraska where precipitation was generally well-above normal and water levels rose substantially during 1992 to 1993.

Central High Plains

The Central High Plains was an area of considerable contrast in water-level change and precipitation during 1992 to 1993. Those areas of nearly continuous water-level declines since predevelopment—southwestern Kansas, the central Panhandle of Oklahoma, and the northern Panhandle of Texas—continued to show widespread declines in 1992 to 1993. The spatial extent and magnitude of water-level declines in these areas, however, appears to be substantially smaller than in 1990 to 1991 and in 1991 to 1992, particularly in southwestern Kansas (McGrath and Dugan, 1993; Dugan and others, 1994). In both 1990 to 1991 and 1991 to 1992, widespread declines exceeding 3 feet were common in these areas, but in 1992 to 1993 declines were generally 1 to 3 feet in somewhat smaller areas.

Precipitation was variable in 1992 in those areas of decline in the Central High Plains, ranging from about 6 inches below normal at one location in southwestern Kansas to about 9 inches above normal at some locations in the north-central Panhandle of Texas (fig. 14). Generally, precipitation was near to below normal in most of the areas of decline.

Water-level rises in the Central High Plains were widespread in south-central Kansas and parts

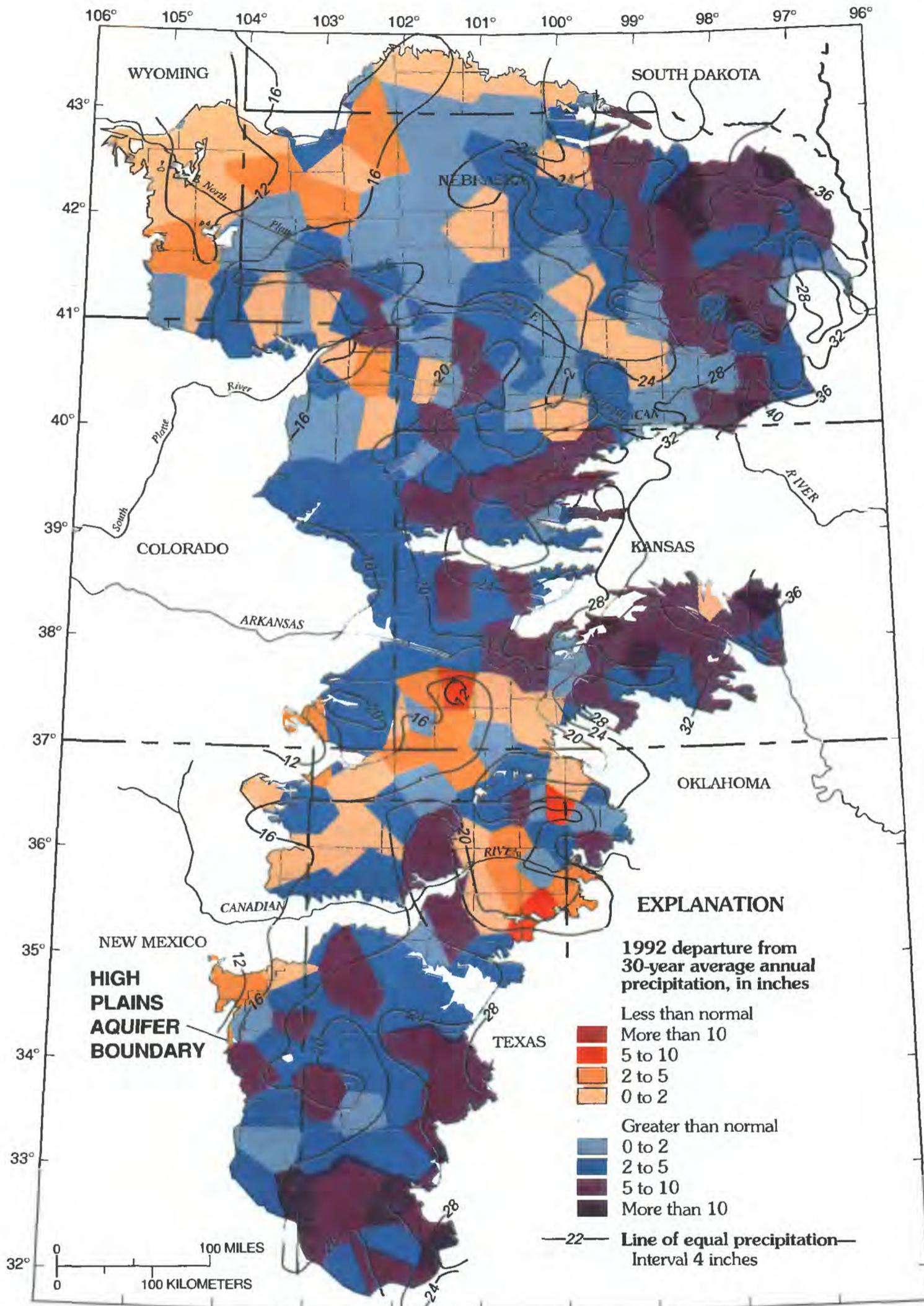


Figure 14. 1992 precipitation and departure from 30-year normal (1951–80) (precipitation data from U.S. Department of Commerce, National Climatic Data Center, Asheville, North Carolina).

Table 11. Average area-weighted precipitation in 1992 and departure from 30-year normal (1951–80)

[data from U.S. Department of Commerce, National Climatic Data Center, Asheville, North Carolina]

State	Average area-weighted precipitation (inches)	Average area-weighted departure from 30-year normal (inches)
Colorado	18.42	+2.40
Kansas	24.61	+3.99
Nebraska	23.45	+2.61
New Mexico	17.75	+2.90
Oklahoma	19.00	+.49
South Dakota	17.93	-.46
Texas	21.88	+4.02
Wyoming	13.57	-.26
High Plains	21.82	+2.80

of west-central Kansas in association with well-above normal precipitation in 1992. These rises were 3 to 5 feet in some discontinuous areas and exceeded 5 feet in some isolated locations. Precipitation was generally 5 to 10 inches above normal throughout this area and exceeded 10 inches at some locations in south-central Kansas. In absolute amounts, 1992 precipitation ranged from about 22 inches in the areas of water-level rise in west-central Kansas to nearly 40 inches in south-central Kansas (fig. 14).

Southern High Plains

Water-level-change patterns in the Southern High Plains from 1992 to 1993 indicate the same persistent patterns evident since 1980 (fig. 11), with declines in the northern part and rises in the southern part. The well-above normal precipitation in 1992, however, substantially reduced the area and magnitude of declines and increased the area and magnitude of rises. Precipitation in nearly the entire Southern High Plains was 2 inches or more above normal (fig. 14) and was 5 inches or more above normal in about 50 percent of the area. Precipitation at one location in the southwestern part of the Southern High Plains was more than 14 inches or nearly 200 percent above normal.

Declines were generally from 1 to 3 feet in Parmer and Castro Counties, Texas, and immediate

areas of the surrounding counties. This area of water-level decline was about 50 percent smaller than the areas of decline in preceding years, 1990 to 1991 and 1991 to 1992 (McGrath and Dugan, 1993; Dugan and others, 1994) and the area of decline exceeding 20 feet from 1980 to 1993 (fig. 11). Precipitation ranged from 21 to 24 inches in 1992 in this area, 3 to 8 inches above normal.

Water-level rises were widespread and nearly continuous in many areas in the southern two-thirds of the Southern High Plains. These rises were predominantly from 1 to 3 feet, but in many, less continuous areas, rises were from 3 to 5 feet. Isolated areas of rises exceeding 5 feet were common in the extreme southern part (Dawson, Gaines, Martin, and Midland Counties, Texas) and in some locations in Cochran and Hale Counties, Texas. The water-level rises in the extreme southern part were a continuation of nearly continuous rises of more than 20 feet since 1980 (fig. 11). The large area of rises in Hale County, exceeding 5 feet in some locations, is a reversal of nearly continuous declines of more than 120 feet since predevelopment (figs. 7 and 11).

Precipitation was well-above normal throughout the southern two-thirds of the Southern High Plains in 1992, exceeding the normals by more than 10 inches in several locations in the extreme southern part. Precipitation in the preceding year, 1991, was also well-above normal—5 to 10 inches—which may have contributed to the

large rises from 1992 to 1993 through delayed recharge (Dugan and others, 1994).

Water-level declines continued in a small area of western Gaines County, Texas, and southeastern Lea County, New Mexico, even though precipitation was more than 10 inches above normal in 1992. These declines, generally 1 to 3 feet, were much smaller in 1992 to 1993 than in 1991 to 1992 when declines exceeding 5 feet were widespread in the area.

HYDROGRAPHS OF REPRESENTATIVE OBSERVATION WELLS

The hydrographs in this report (figs. 15–22) illustrate water-level changes through time in selected observation wells in the High Plains (fig. 1). These wells generally are located in areas of substantial ground-water development and water-level change. Criteria for specific observation-well selection include: (1) wells that represent water-table conditions, (2) observation wells that best represent local patterns of water-level change from predevelopment to 1993, and (3) observation wells at which multiple

water-level measurements are made each year. Many of these wells are equipped with continuous water-level recorders, but only observations at selected time intervals are used to construct the hydrographs.

The hydrographs include the following information pertaining to each well: (1) well depth, (2) land-surface elevation of the well site, and (3) a well number that uniquely identifies the well in the USGS National Water Information System computer files. All hydrographs use the same vertical- and horizontal-scale intervals (5 feet and 1 year, respectively) to facilitate comparisons among hydrographs.

The varying responses of the different observation wells generally represent the effects of local patterns of ground-water development on water levels in a given area. The hydrographs of some observation wells, however, may indicate certain characteristics of the observation well itself or localized properties of the aquifer that are not typical of the area. In addition, the hydrograph trace of those wells with continuous recorders is generally more irregular than wells without continuous recorders because of the more numerous observations.

Colorado

(from E.R. Banta, *in* Dugan and Schild, 1992, p. 31–32)

The hydrograph of an observation well in Yuma County (fig. 15A) is representative of the large water-level declines that have occurred in an area of substantial irrigation development in northeast Colorado since the mid-1960's. Water-level declines began in this well in the mid-1960's and have been continuous except for brief recoveries in the mid-1980's and from 1992 to 1993. The water-level declined from 1964 to 1992 about 43 feet. From 1968 to 1980, the rate of water-level decline was about 2 feet per year. Between 1980 and 1993, the average rate of decline decreased to about 1.4 feet per year. This decrease in the rate of decline likely is a result of a decrease in the rate of withdrawals for irrigation. Annual precipitation during 1981–92 averaged about 1 inch below normal in the area (fig. 12). The water level in this well, however, declined nearly 10 feet from 1991 to 1992, which may indicate pumping of a nearby well during the observation period in 1992. The rise from 1992 to 1993 may reflect, in part, recovery from pumping during the 1992 observation period. Precipitation in 1992 was about 1 inch above normal in the area (fig. 14).

The hydrograph of the well in Washington County (fig. 15B) indicates that long-term water-level changes were small in this area of the High Plains; water levels declined only about 3 feet from 1958 to 1993. The annual variability reflects yearly differences in precipitation and pumpage. The observation well is located in an area where saturated thickness is less than 50 feet, well yields are small (less than 500 gallons per minute), and irrigation development is limited. The fluctuations in the hydrograph indicate that irrigation may be intermittent in this area. The slight rise in water levels in this well from 1980 to 1993 was associated with slightly above-normal precipitation during 1981–92 in this area (fig. 12).

The hydrograph of the well in Kit Carson County (fig. 15C) is typical for wells used for winter irrigation of wheat, a practice common throughout much of the western High Plains. The downward spikes are indicative of pumpage just prior to late-December or January measurements. From 1970 to 1993, the water level in this well has declined about 12 feet or approximately 0.5 foot per year. The rate of decline, however, increased to a relatively steady rate of about 1 foot per year from 1988 to 1993. Precipitation was slightly above normal during 1981–92.

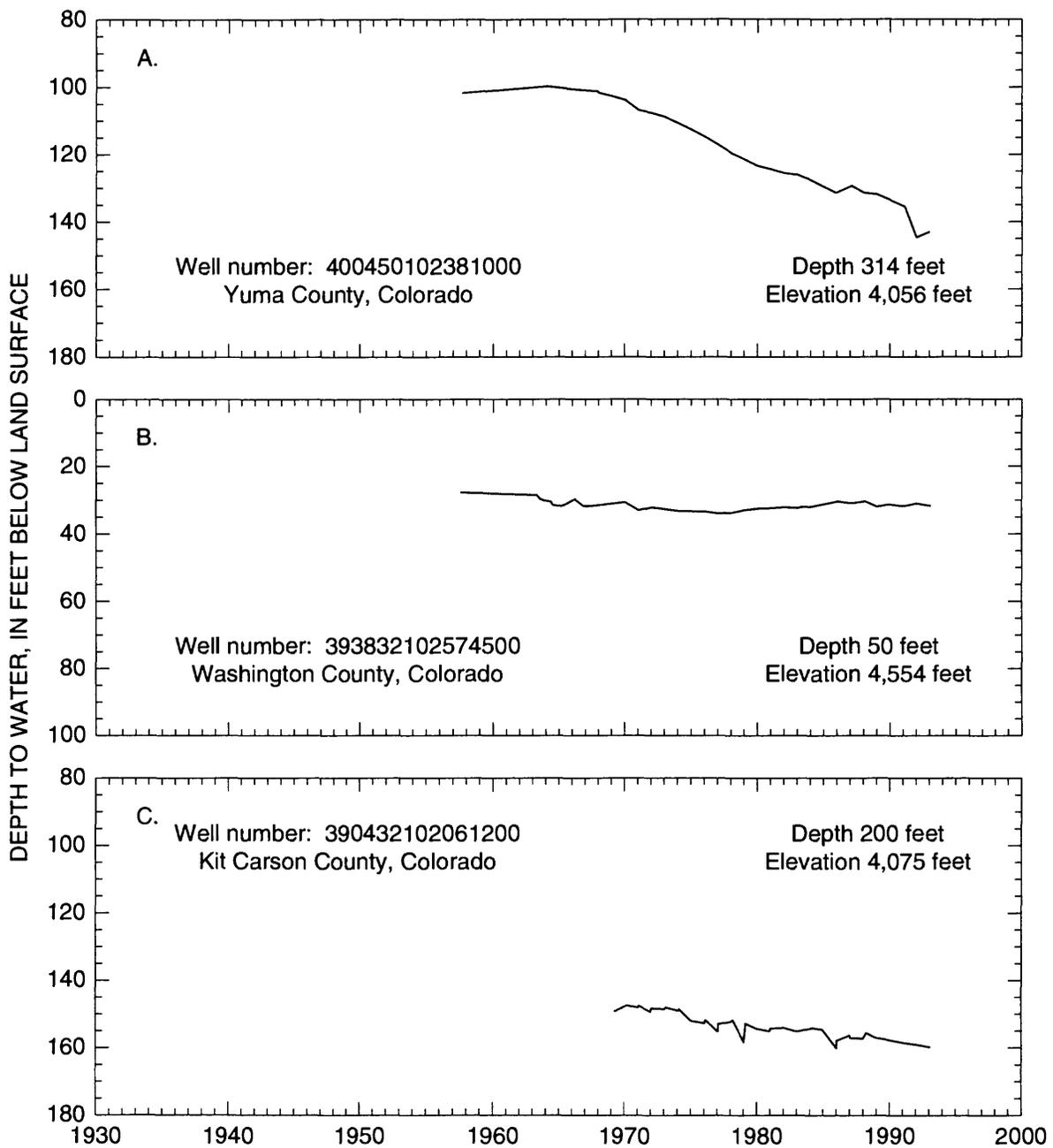


Figure 15. Water levels in observation wells in: *A*, Yuma County; *B*, Washington County; *C*, Kit Carson County, Colorado.

Kansas

(from L.J. Combs and B.J. Pabst, *in* Dugan and Schild, 1992, p. 34–36)

The hydrograph of the well in Thomas County (fig. 16A) shows a nearly continual water-level decline in association with the increase in irrigation in the county following the drought of 1953–57. Total declines from about 1955 to 1993 were about 17 feet or slightly more than 0.4 foot per year. The water level was generally stable from about 1981 to the mid-1980's in response to above-normal precipitation and a decline in the rate of irrigation development. From 1987 to 1992, the water levels again declined at a slightly more rapid rate as a result of increased irrigation withdrawals during a period of below-normal precipitation. The water level remained relatively constant from 1992 to 1993 in association with precipitation that was 5 to 10 inches above normal in 1992 (fig. 14).

The hydrograph of the well in Finney County (fig. 16B) is indicative of the overall decline in water levels since the early 1950's in this area of extensive irrigation development. Following World

War II and the introduction of large-capacity turbine pumps, irrigation developed rapidly in this part of southwestern Kansas until the mid-1970's. From the early 1950's until the early 1980's, the water levels in this well declined more than 40 feet, an average decline of nearly 1.5 feet per year. From 1980 to 1993, however, slightly above-normal precipitation, decreases in irrigated acreages, and declines in pumpage rates have resulted in additional water-level declines of only about 12 feet in this well or about 0.9 foot per year.

The well located in Sedgwick County (fig. 16C) is completed in the unconsolidated *Equus* beds, which constitutes the eastern extension of the High Plains aquifer in south-central Kansas and is used extensively for public-water supplies in this area. Rapid rates of long-term natural recharge (fig. 3) in this area contribute to the generally stable long-term water levels in this well. Water levels rose about 2 feet from 1992 to 1993 in association with precipitation that was about 8 inches above normal in this area in 1992.

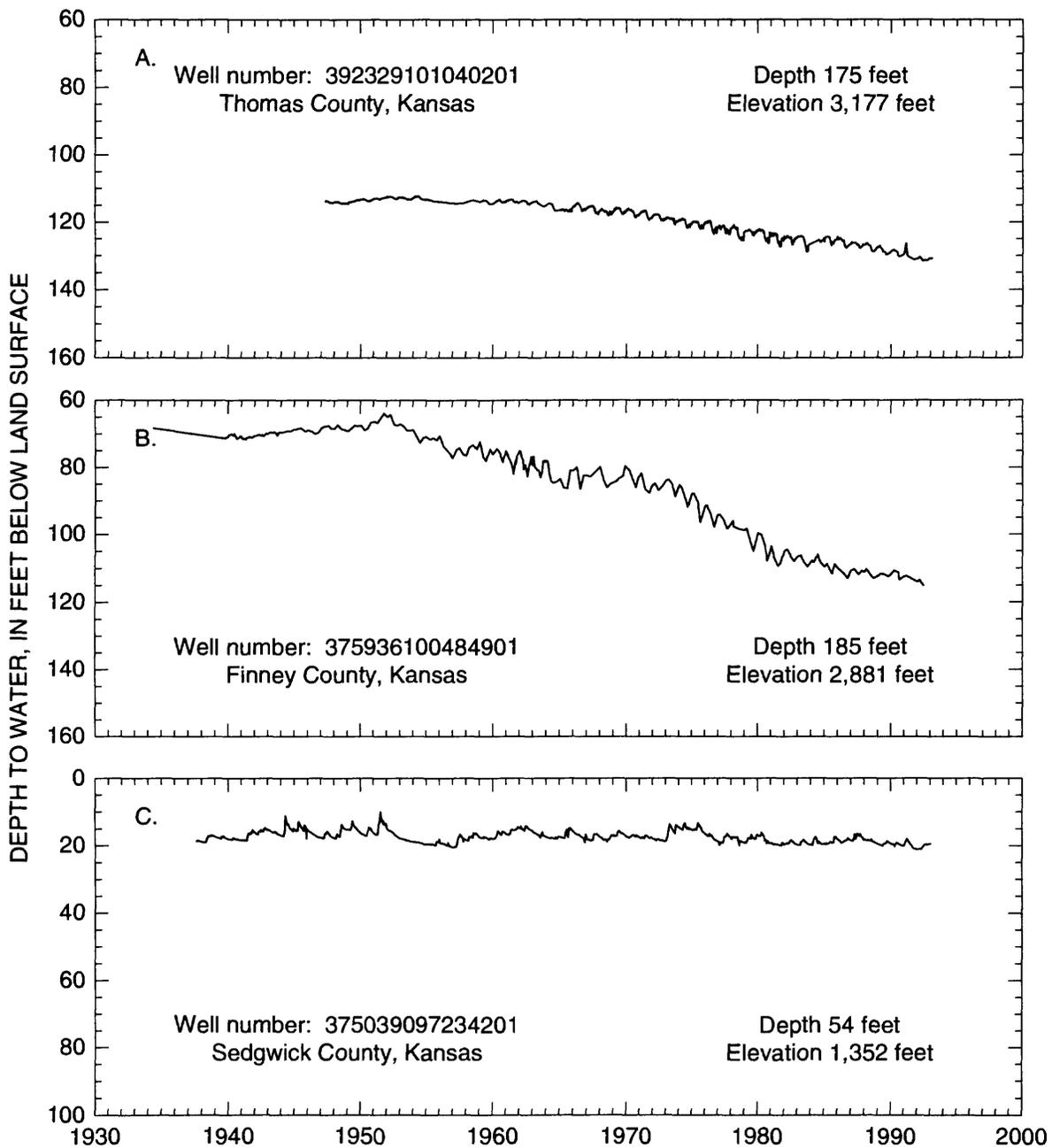


Figure 16. Water levels in observation wells in: A, Thomas County; B, Finney County; C, Sedgwick County, Kansas.

Nebraska

(from J.T. Dugan, *in Dugan and Schild, 1992, p. 38–40*)

The hydrograph of the well in Box Butte County (fig. 17A) represents the long-term water-level declines that have occurred in this area since the early 1950's. Water-level declines were nearly 48 feet from 1951 to 1993 or about 1.1 feet per year in this well, which is located in an area of intensive irrigation development. Limited recharge (fig. 3) and large consumptive irrigation requirements (fig. 5) as a result of small average annual precipitation (16 inches) in the area have contributed to these long-term declines. Water levels declined about 3 feet from 1992 to 1993 in association with precipitation that was more than 5 inches below normal in 1992 (fig. 14).

The hydrograph of a well in Chase County (fig. 17B) represents the decline in water levels soon after substantial irrigation development began in southwestern Nebraska in the mid-1960's. Water levels declined about 38 feet from 1964 to 1993 or about 1.3 feet per year. Water levels rose slightly from 1980 to 1984 during a period of increased recharge and smaller consumptive irrigation requirements associated with much above-normal precipitation. Strict controls on annual irrigation-withdrawal rates and on the development of additional irrigated land were implemented in southwestern Nebraska in the late 1970's and apparently have contributed to slower rates of water-level decline since the early 1980's. Water levels did not

change significantly from 1992 to 1993 even though precipitation in 1992 was slightly below normal. The hydrograph indicates the seasonal drawdown patterns of the water table associated with irrigation pumpage from nearby wells during the growing season. There are eight irrigation wells within 1 mile of the observation well. Seasonal drawdowns appear to have been greatest in the late 1970's, perhaps indicating the period of maximum pumpage in the surrounding area prior to implementation of irrigation-withdrawal controls.

The hydrograph of a well in Seward County (fig. 17C) represents water-level conditions in the extreme eastern High Plains of Nebraska from shortly after irrigation development began in the area in the mid-1950's. From 1963 to 1982, water levels declined about 9 feet followed by water-level rises of about 12 feet from 1982 to 1988 when annual precipitation averaged about 32 inches or 6 inches above normal. During 1988–92, annual precipitation in the area averaged about 22 inches or more than 4 inches below normal, and water levels declined about 5 feet. The water level in this well, however, was nearly the same in 1993 as in 1959, reflecting a period of large average recharge (fig. 3) and small average consumptive irrigation requirements (fig. 5) in this area. Seven irrigation wells are within 1 mile of the observation well and contribute to the pattern of seasonal drawdowns. Water levels rose nearly 2 feet from 1992 to 1993 in association with precipitation that was more than 10 inches above normal in 1992 in the area.

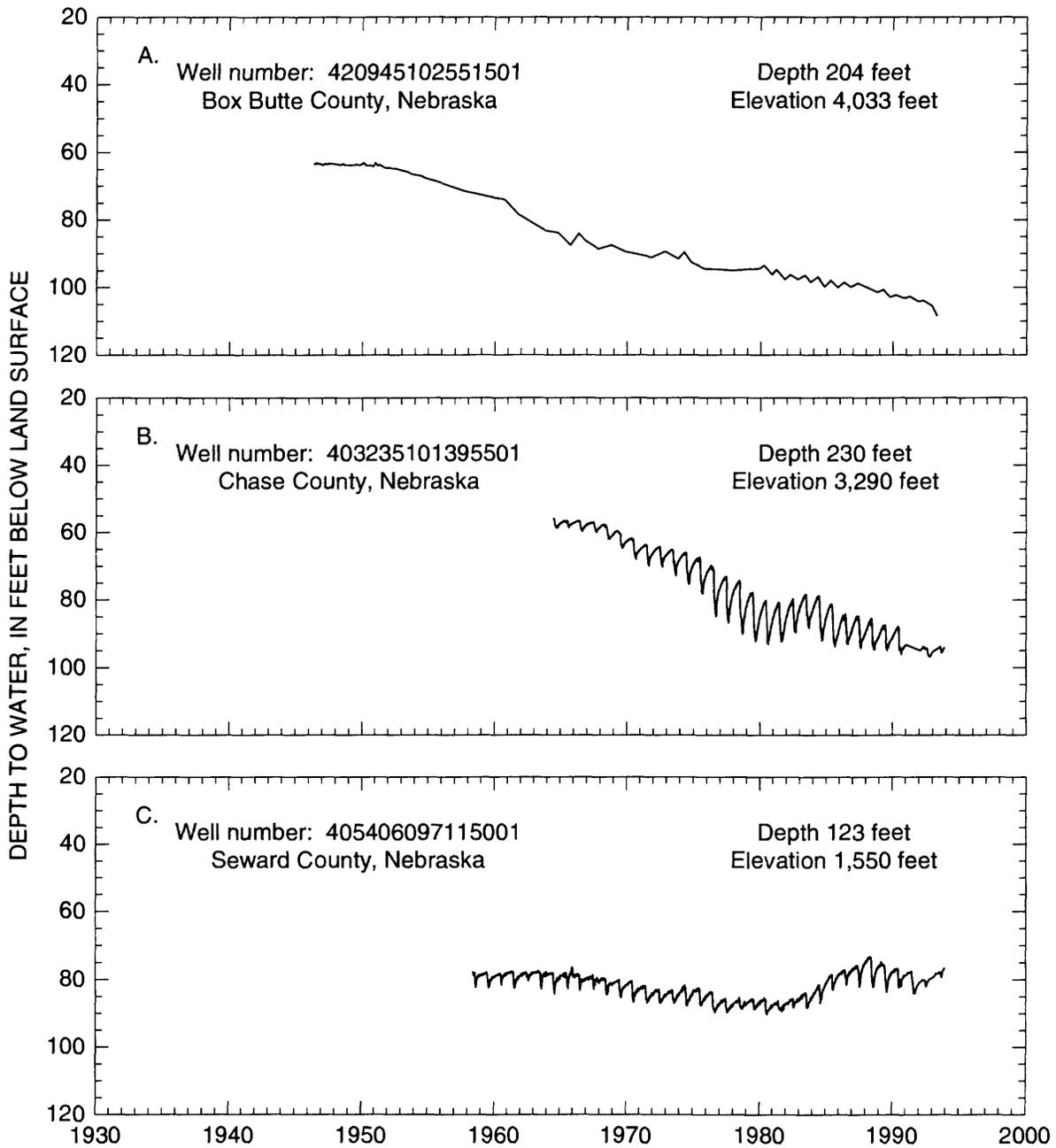


Figure 17. Water levels in observation wells in: A, Box Butte County; B, Chase County; C, Seward County, Nebraska.

New Mexico
(from R.R. Cruz, in Dugan and Schild, 1992,
p. 41–42)

The hydrograph of an observation well in Union County in northeastern New Mexico (fig. 18A) represents an area of moderate irrigation development but very small average recharge (fig. 3) and large average consumptive irrigation requirements (fig. 5), which apparently have contributed to a steady decline in water levels in the area. Water levels in this observation well have

declined about 16 feet from 1969 to 1993, at a nearly constant rate of 0.66 foot per year. Substantial declines probably occurred in this area prior to the installation of this well (fig. 7).

The hydrograph in figure 18B represents an observation well in Curry County, just west of the intensively irrigated area in the northern part of the Southern High Plains of Texas and New Mexico. Water levels have declined steadily a total of about 18 feet in this well from 1961 to 1993—an average of nearly 0.6 foot per year

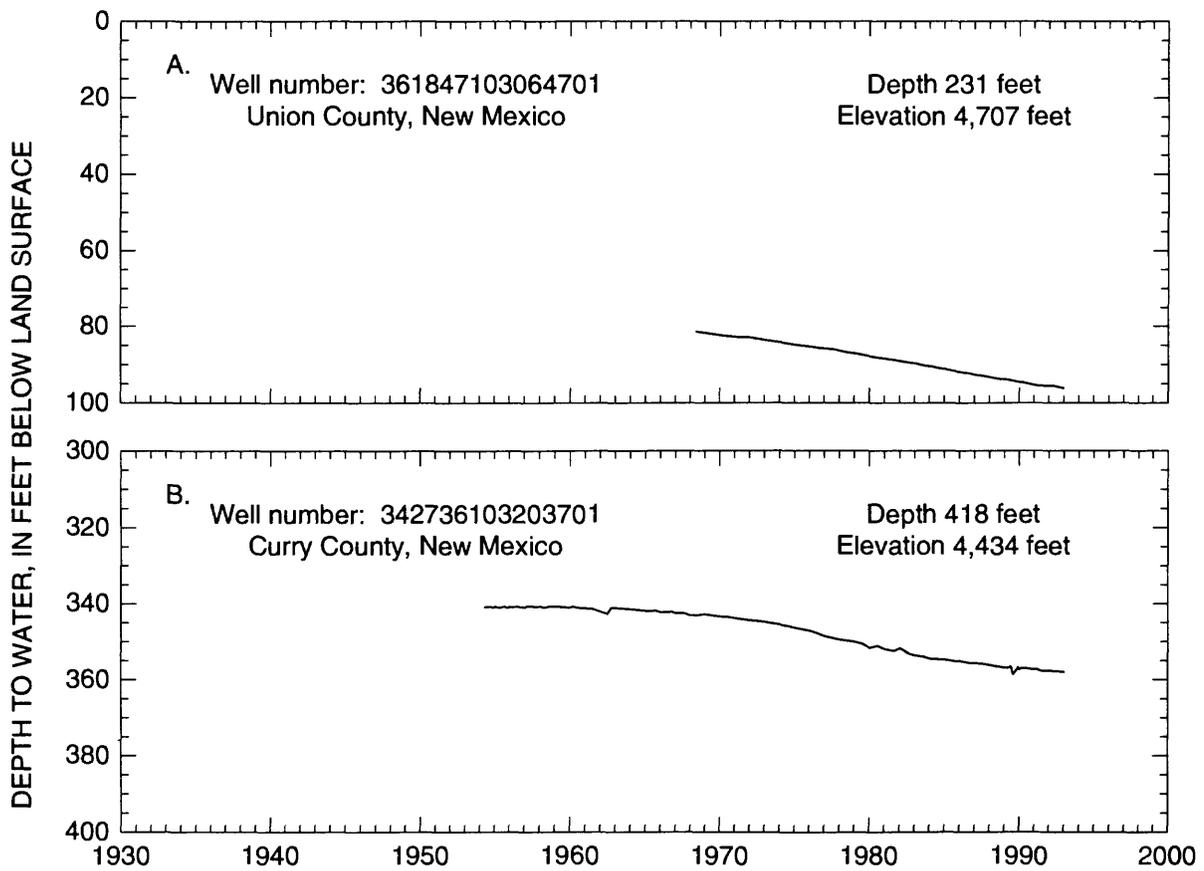


Figure 18. Water levels in observation wells in: A, Union County, B, Curry County, New Mexico.

Oklahoma

The hydrograph of an observation well in Texas County (fig. 19A) shows a steady water-level decline totaling nearly 25 feet from the early 1960's to 1993. Most of this decline has occurred since about 1974. This observation well is located on the southwestern edge of a large cone of depression in the water table. Water levels in the center of this cone declined about 100 feet from 1940 to 1980 (fig. 7). Declines in this well largely reflect the effect of long-term withdrawals for irrigation rather than short-term variability of precipitation in the surrounding area. The rate of water-level decline in the well began to increase in the early 1970's, reflecting an increase in acres irrigated that continued through 1981. A decrease in irrigated cropland since 1981 and a possible decrease in the rates of withdrawals for irrigation in the 1980's as a result of above-normal precipitation appear to have slowed the rate of water-level decline since the early 1980's. Irrigated acreage in Texas County decreased from a peak of nearly 190,000 acres in 1981 to less than 110,000 acres in 1990 (J.S. Havens, *in* Dugan and Schild, 1992, p. 43).

The hydrograph of an observation well in Beaver County (fig. 19B) shows that the water levels were relatively unchanged from 1956 to 1993. The only disturbance in this steady trend was between 1969 and 1973 when the water level were highest, about 71 feet below land surface in 1971, and lowest, about 79 feet in 1973. This observation well is an unused stock well with no pumping wells nearby. Irrigation development since predevelopment has been minimal in this part of Beaver County (Jayne May, U.S. Geological Survey, written commun., 1994).

The hydrograph of an observation well in Cimarron County (fig. 19C) represents an unusual condition. This unused stock well is located near a shallow playa lake with local runoff that drains toward the lake and well. The water level has risen nearly continuously from about 45 feet below land surface in 1943 to about 25 feet in 1989. The water level declined slightly from 1989 to 1993. Cimarron County is in an area of the High Plains where large acreages of cropland have been returned to native grasses; however, the possible long-term effect on water-levels in the High Plains aquifer is not known (Jayne May, U.S. Geological Survey, written commun., 1994).

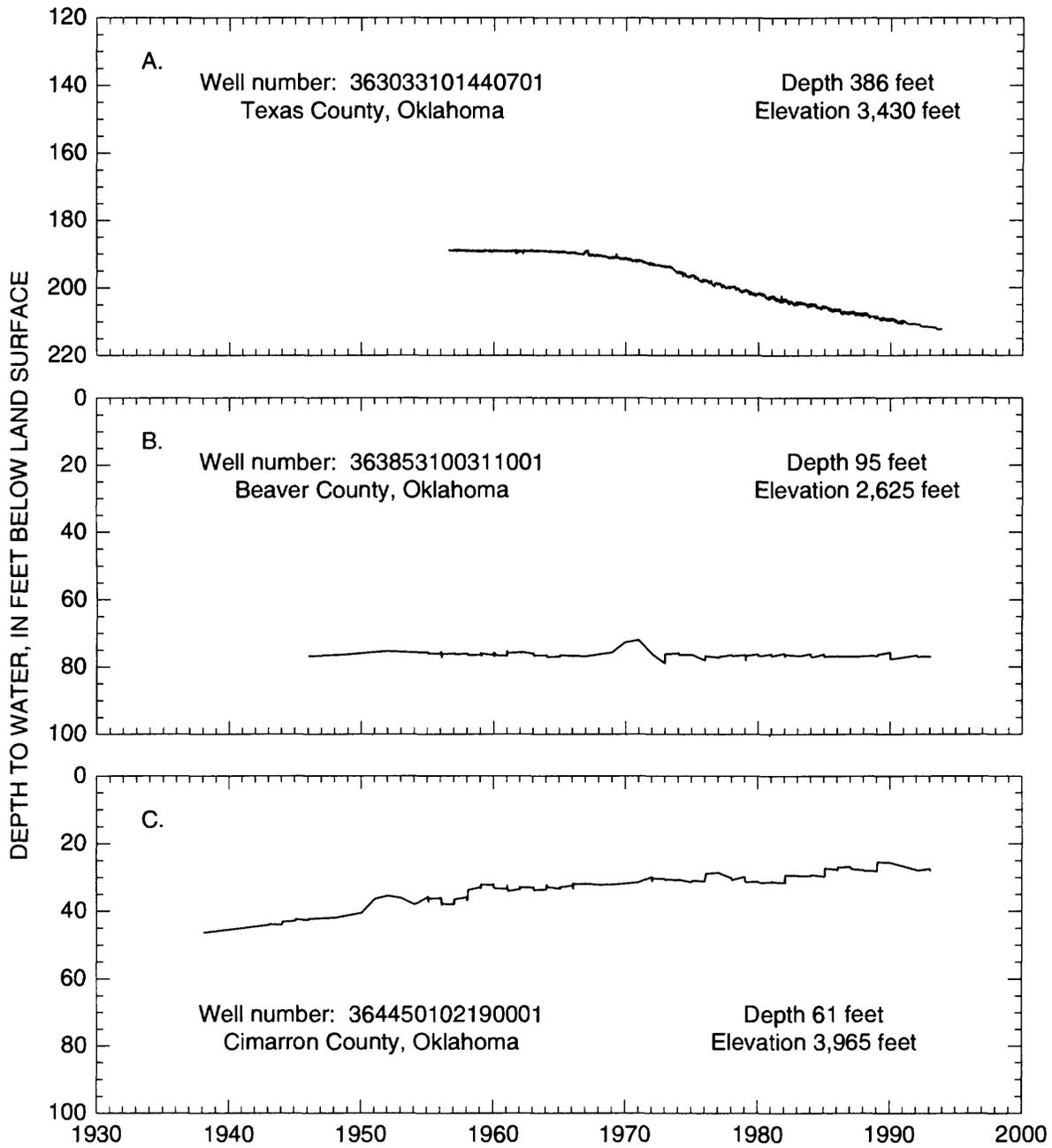


Figure 19. Water levels in observation wells in: A, Texas County; B, Beaver County; C, Cimarron County, Oklahoma.

South Dakota
(from J.R. Little and K.M. Neitzert, *in* Dugan and Schild, 1992, p. 45)

Net water-level change in a shallow observation well in Bennett County (fig. 20A) was minimal from 1960 to 1993. These stable water-level conditions are indicative of the minimal irrigation development in this area. The upturn in the hydrograph in 1991 may be related to intense precipitation event in mid-1991 in the shallow water-table area. The water level then declined slightly and remained relatively steady. This is similar to patterns that occurred in 1959, 1969, and 1982 in

this well. Precipitation has been near to below normal in this area since 1988 (fig. 14) (Dugan and others, 1990; Dugan and Schild, 1992; McGrath and Dugan, 1993; Dugan and others, 1994).

The water level in an observation well in Tripp County in the eastern High Plains of South Dakota rose about 5 feet between the early 1980's and about 1990 (fig. 20B). This rise may be attributable to above-normal precipitation in 1981–90, which averaged about 23 inches annually or 3 inches above normal (McGrath and Dugan, 1993). Irrigation development is minimal in this area. Since 1990, water levels have declined slightly during a period of below-normal precipitation.

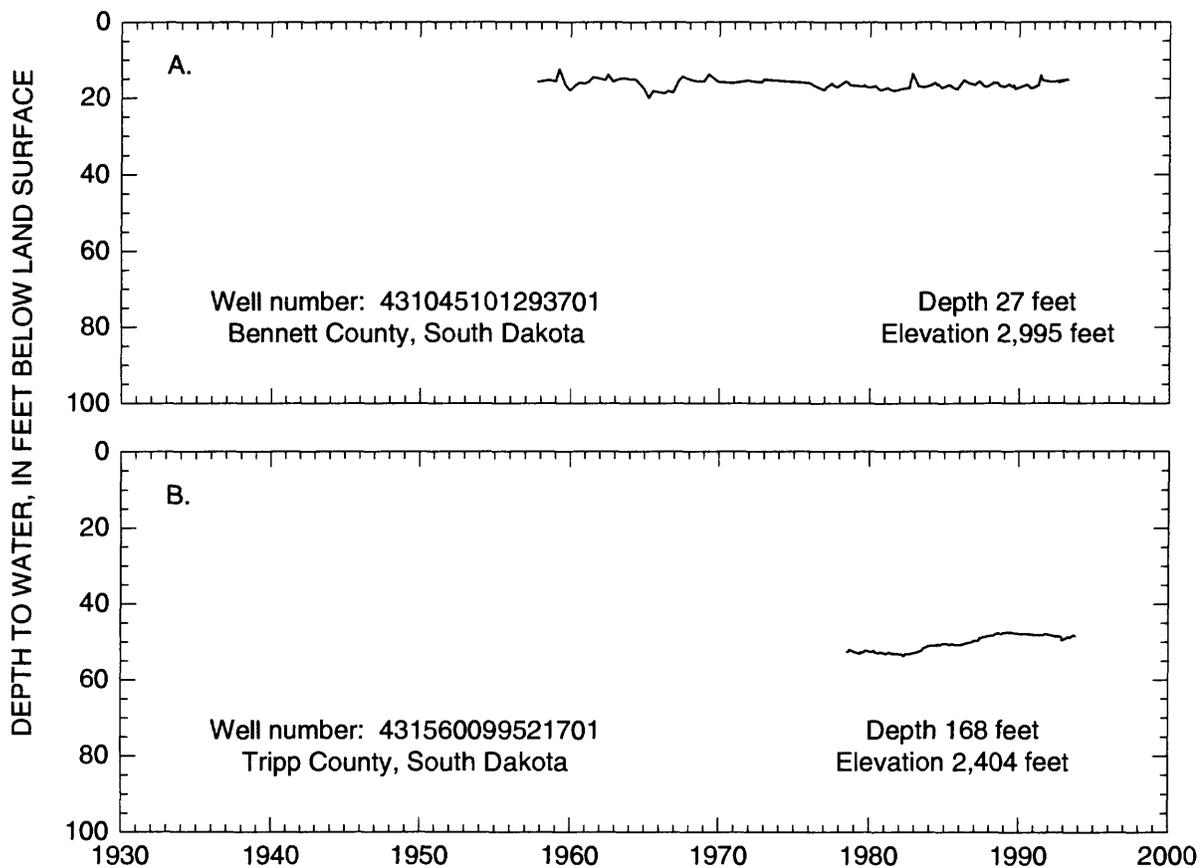


Figure 20. Water levels in observation wells in: A, Bennett County; B, Tripp County, South Dakota.

Texas

(from J.B. Ashworth, *in Dugan and Schild, 1992, p. 47–48*)

The hydrograph of an observation well in Lamb County, Texas, illustrates the continuous depletion of the aquifer in the northern part of the Southern High Plains (fig. 21A). As a result of intensive irrigation withdrawals since the early 1950's, the water level has declined about 67 feet from 1951 to 1993, an average decline of about 1.6 feet per year. Declines averaged about 3 feet per year from 1978 to 1986 and 2 feet per year from 1987 to 1993 following a period of stable water levels in 1986.

The hydrograph of an observation well in Lubbock County illustrates a unique condition (fig. 21B). The water level began to rise in this well in the late 1960's after the City of Lubbock curtailed ground-water withdrawals and began to import water from outside the county. Ground-

water withdrawals were curtailed further by a decrease in irrigation caused by the expansion of the city into previously irrigated farmland. Substantial amounts of recharge to the aquifer occur locally as a result of storm runoff, which collects in a large surface depression located in the southwestern part of the city. Although the water level rose nearly 35 feet between 1966 and 1993, declines of about 7.5 feet occurred from 1988 to spring 1990. From spring 1990 to 1993, the water level rose about 5.5 feet.

The hydrograph of the well in Gaines County illustrates the rise in water levels in the southern part of the Southern High Plains (fig. 21C). The water level in this well rose about 36 feet from 1969 to 1993, about 31 feet of this rise occurring since 1982. Precipitation in this area averaged 4 to 6 inches above normal in 1981–92. In addition, water levels in this area may have been affected by a rise in the potentiometric surface of an aquifer underlying the High Plains aquifer.

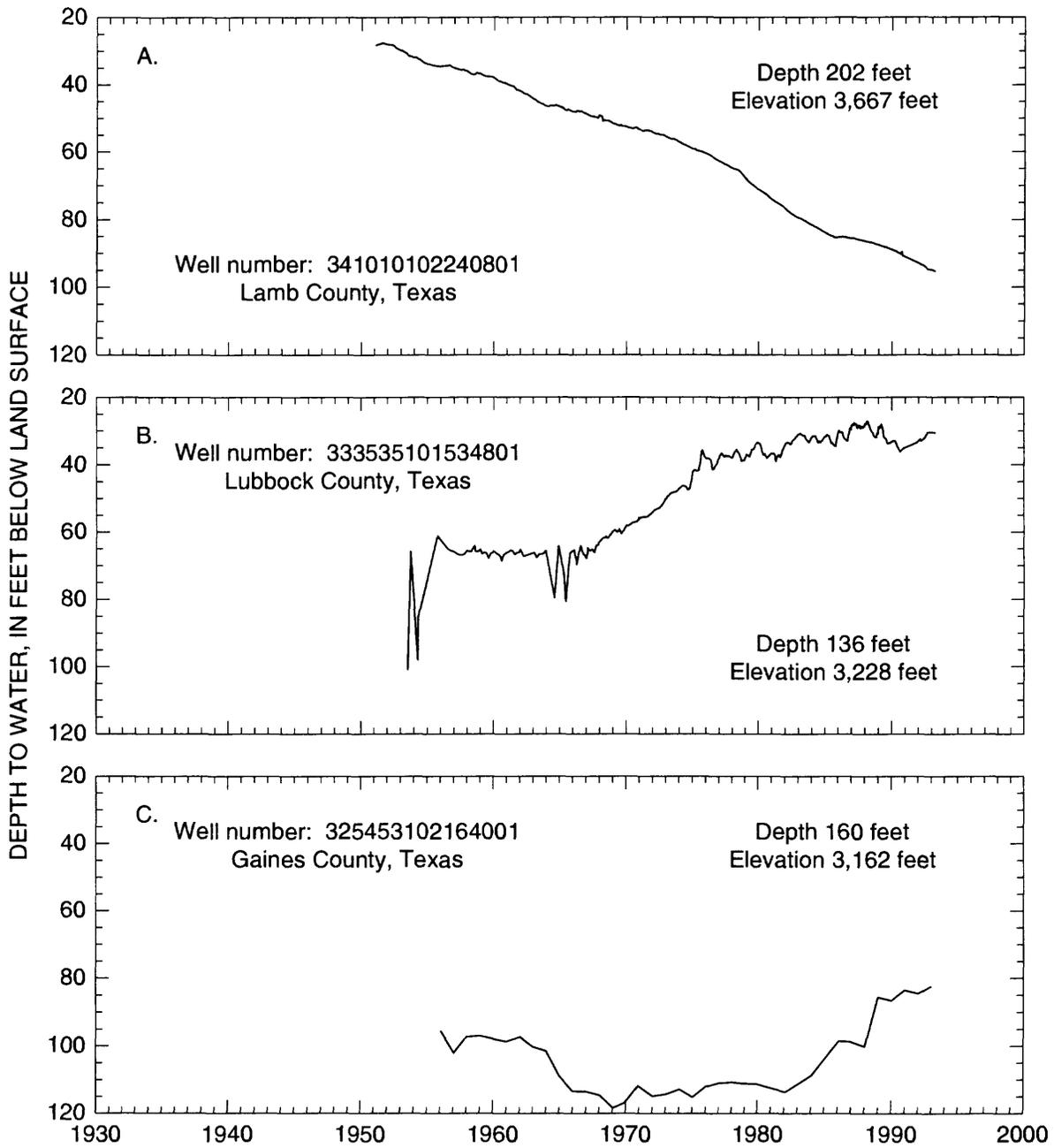


Figure 21. Water levels in observation wells in: A, Lamb County; B, Lubbock County; C, Gaines County, Texas.

Wyoming
(from K.A. Miller, *in* Dugan and Schild,
1992, p. 50–51)

The hydrograph of a well in eastern Laramie County, near the Nebraska border, shows a rise of about 5 feet in the early 1980's but a net decline totaling nearly 4 feet from 1985 to 1993 (fig. 22A). Precipitation during 1981–92 averaged 2 to 4 inches above normal (fig. 12). The water-level decline in this well does not appear to be closely related to precipitation but to a possible increase in ground-water withdrawals in the surrounding area. The hydrograph indicates this well is very responsive to pumping of nearby wells, characterized by large, rapid drawdowns and recoveries.

The water level in a well in southern Laramie County declined nearly 20 feet from 1974 to 1980, rose nearly 15 feet from 1980 to 1986, and declined about 3 feet from 1985 to 1993 (fig. 22B). The rise from 1980 to 1985 occurred during a period when precipitation averaged nearly 6 inches

above normal. The declines from 1985 to 1991, however, probably are related to an increase in pumpage in the surrounding area. During 1985–92, precipitation in the area averaged slightly above normal. Water levels in this well, however, rose more than 2 feet from 1991 to 1992, probably as a result of precipitation that was 5 to 10 inches above normal in 1991. Water levels did not change significantly from early spring 1992 to early spring 1993 in association with near-normal precipitation in 1992 (fig. 14).

The water level in a well in southern Niobrara County declined nearly 12 feet between 1973 and 1993, which is an average decline of about 0.6 foot per year (fig. 22C). The rate of decline was about 1.2 feet per year between 1973 and 1982, but less than 0.2 foot per year between 1982 and 1993. Precipitation from 1981 to 1992 was near normal or about 14 inches annually (fig. 12). The water level rose about 1 foot from 1992 to 1993 even though precipitation was slightly below normal in 1992 (fig. 14).

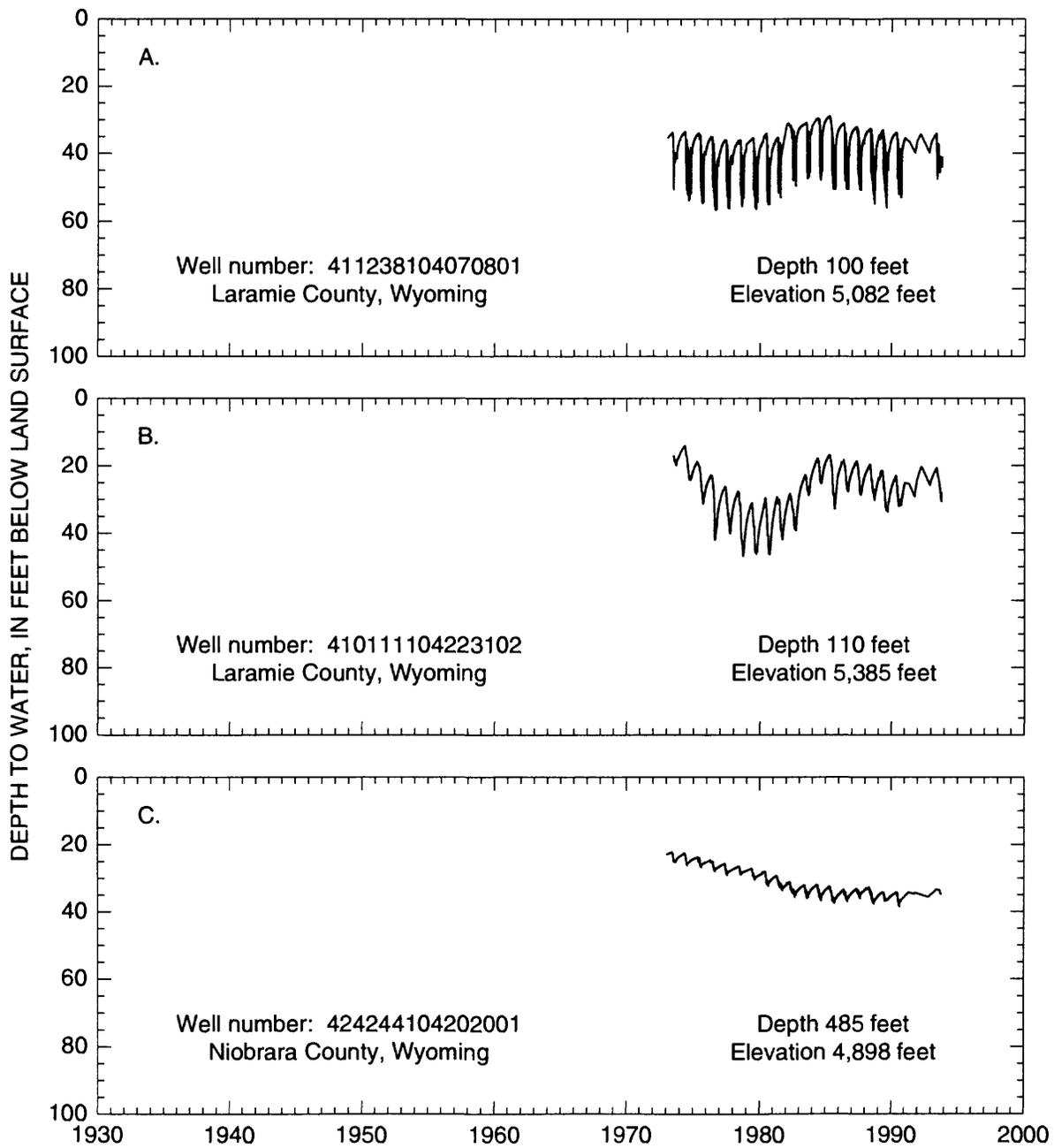


Figure 22. Water levels in observation wells in: *A*, eastern Laramie County; *B*, southern Laramie County; *C*, Niobrara County, Wyoming.

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